#### SACRAMENTO LOCAL AGENCY FORMATION COMMISSION 1112 I Street #100 Sacramento, California 94814 (916) 874-6458

October 2, 2013

TO: Sacramento Local Agency Formation Commission
FROM: Peter Brundage, Executive Officer PS
Sacramento Local Agency Formation Commission
Contact: Don Lockhart, Assistant Executive Officer (916) 874-2937
RE: <u>FINAL RIO LINDA ELVERTA RECREATION & PARK DISTRICT MUNICIPAL SERVICE REVIEW AND SPHERE OF INFLUENCE UPDATE (LAFC #05-12) [CEQA Exempt]</u>

#### **RECOMMENDATION**

The Final Municipal Service Review (MSR,) is the result of collaboration with Rio Linda Elverta Recreation and Park District Board, management and staff. Your staff would like to recognize the Rio Linda Elverta Recreation and Park District for their ongoing assistance, and timely responsiveness.

- 1. Staff recommends that your Commission determines that Rio Linda Elverta Recreation and Park District provides efficient and adequate services to its customers within its service territory. The Sphere of Influence shall remain coterminous with District boundaries.
- 2. Municipal Service Review Determinations:

#### a. Regarding growth in population expected for the District area:

The Commission determines that the District is capable of continuing to provide recreational service in the future. Rio Linda Elverta Recreation and Park District effectively meets demand in its service area, but not on its revenues alone. It does so by collaborating with many public agencies, private entities and non-profit organizations throughout the community. These partnerships provide valuable resources and funds for events and programs that operate on a limited budget. They also increase access for Rio Linda Elverta's programs and services. Through these partnerships the District has combined common interests and developed capital projects and programs, which help to enhance the sense of community for neighborhoods in the District.

# b. Regarding present and planned capacity of public facilities, and adequacy of public services, including infrastructure needs or deficiencies:

The Commission determines that the District currently provides adequate services and facilities in the District's service area. The growth and population projections show that the District must continue infrastructure development to meet growth in demand. The District recognizes this imperative and has taken steps to remain abreast of growth, particularly by collaborative planning with the County of Sacramento. New and upgraded infrastructure will be financed using a variety of sources including Development Impact Fees, Quimby Act In-Lieu Fees, State, Federal and other grant funds, Property Tax Revenue, Landscaping & Lighting Assessment District funds, Mello-Roos Community Facilities District funds, debt issuance proceeds, partnerships with community non-profits and other agencies, donations, sponsorships and funds reserved for future capital projects.

#### c. Regarding financial ability of the District to provide services:

The Commission determines that the District faces significant constraints for current and future service levels, especially from Educational Revenue Augmentation Fund property tax shifts. The District faces financial constraints from state implemented property tax shifts, but has adapted by streamlining expenses. The District coordinates with the County of Sacramento to participate in several Public Facilities Financing Plan (PFFP) programs in which developers pay fees to mitigate the impact of development. The District's portion of the Development Impact Fee is used to fund park and landscape improvements in new developments. Some financing plans include open space acquisition. The County of Sacramento makes periodic updates to the fee schedules based on the construction costs at the time.

#### d. Regarding status of and opportunities for, shared facilities:

The Commission determines that the District uses its best efforts to share resources among other agencies, and to streamline in-house costs; and that the District can continue to partner with local agencies to share the cost of new facilities, and ensure the preservation of viable park spaces.

# e. Regarding accountability for community service needs, including governmental structure and operational efficiencies:

The Commission determines that the District is managed transparently and efficiently; and has shown a dedication to communicating with local residents. It conducts regular user surveys and frequently holds well-publicized public meetings to ensure that service offerings reflect local demand.

#### f. Regarding other information as requested by the Commission:

The Commission determines that the District is operated efficiently and offers salaries comparable with similar sized agencies.

#### BACKGROUND

The Draft Rio Linda Elverta Recreation and Park District Municipal Service Review was presented in a Public Hearing, for the consideration of your Commission on August 7, 2013. Since that time it has been circulated for public review and comments, as well posted on the Commission website @www.SacLAFCo.org. No agency or public comments have been received to date.

During the August public hearing several operational topics were discussed. The District has further provided the following clarification.

The question was raised about the Rio Linda Elverta Recreation and Park District approach to health and safety as it relates to inappropriate use by some members of the public. Specifically, what procedures are in place to address those using drugs and alcohol or that vandalize District facilities?

This can be an ongoing problem faced by many public organizations. On a daily basis, RLERPD park maintenance staff inspects every park by walking the entire facility to remove litter and identify any damage or safety hazards. High use areas, such as playgrounds, receive extra attention. Every two weeks the play equipment receives a technical inspection which identifies any potential wear of slides, swings, and climbing apparatus. This District staff includes one employee certified as a Playground Inspector by the National Recreation and Park Association. Since we are also finding a number of needles and syringes in some specific areas, we have recently installed tobacco dispensers strategically placed to also encourage needle disposal where it is less likely to injure a park user or one of our employees.

Effective August 1, 2013, the District has contracted with the Fulton El Camino Recreation and Park District Park Police for security in our parks. They are on a varied patrol schedule, have full POST certification, and the ability to issue citations and make arrests. We fully anticipate that their intervention will provide a positive impact making our parks safer in the future.

#### **Introduction**

The Cortese-Knox-Hertzberg Local Government Reorganization (CKH) Act of 2000 requires that each Local Agency Formation Commission (LAFCo) prepare Municipal Service Reviews and update Spheres of Influence for all cities and special districts within its jurisdiction, as necessary.

A Sphere of Influence is defined by Government Code 56425 as:

A plan for the probable physical boundary and service area of a local agency or municipality

A Municipal Service Review is defined by Government Code Section 56430 as:

A means of identifying and evaluating public services

A Municipal Service Review may be conducted prior to, or in conjunction with, the update of a Sphere of Influence.

#### **MUNICIPAL SERVICE REVIEW**

#### **Requirements**

The Commission shall include a written statement of its determinations with respect to each of the following:

(1) Growth and population projections for the affected area.

(2) Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies.

(3) Financial ability of agencies to provide services.

(4) Status of, and opportunities for, shared facilities.

(5) Accountability for community service needs, including governmental structure and operational efficiencies.

(6) Any other matter related to effective or efficient service delivery, as required by commission policy.

#### **DISCUSSION**

In an effort to respond to changing recreational demands, the District continuously reviews and assesses its parks and recreation facilities. This process includes solicitation of ideas and input of residents through workshops and community surveys, combined with best practices of comparable local park agencies and the National Recreation & Park Association standards. Rio Linda Elverta Recreation and Park District maintains an understanding of the community demands and is dedicated to aligning its recreation and parks system and services with customer demand.

The District also has adapted to changing financial conditions. Most of all, the District identifies shifts in property tax allocation as a major financial constraint. Since 1992, the District has had a portion of their property taxes shifted to the Educational Revenue Augmentation Fund (ERAF). With the current economic climate, the District has also noted decreases in assessed property values, infill development, and property transfers/sales. The District has been able to offset costs and identify alternative revenue sources through facility rentals, user fees, and collaborative efforts with other organizations, including public, private, and non-profit. Cost avoidance

practices have resulted in substantial savings to taxpayers, including evaluation and implementation of streamlined operational systems and performance of some capital improvement projects on a forced account basis.

#### **EXECUTIVE OFFICER COMMENTS**

*Rio Linda Elverta Recreation & Park District* effectively meets constituent demand in its 30 square mile service area. The District delivers consistent service to the unincorporated semiurbanized areas of the north-central county. Rio Linda Elverta Recreation and Park District provides efficient and adequate services to its customers within its service territory. The Sphere of Influence shall remain coterminous with District boundaries.

#### **Recommendation:**

The Rio Linda Elverta Recreation and Park District effectively meets the recreational needs of the Rio Linda Elverta community. The potential for future growth in the Elverta and possibly other areas will have a significant, positive financial impact on its ability to expand services. The District will continue to strive to satisfy the recreational needs of residents by providing a wide range of recreation programs, park facilities, and other opportunities to enrich the quality of life. The cost of addressing future capital project needs as well as to maintain current facility infrastructure without identifying new revenue source is the current largest challenge.

I recommend that your commission accept the attached Municipal Service Review, with the following determinations:

#### 1. Regarding growth in population expected for the District area:

The Commission determines that the District is capable of continuing to provide recreational service in the future. Rio Linda Elverta Recreation and Park District effectively meets demand in its service area, but not on its revenues alone. It does so by collaborating with many public agencies, private entities and non-profit organizations throughout the community. These partnerships provide valuable resources and funds for events and programs that operate on a limited budget. They also increase access for Rio Linda Elverta's programs and services. Through these partnerships the District has combined common interests and developed capital projects and programs, which help to enhance the sense of community for neighborhoods in the District.

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The Commission determines that the District currently provides adequate services and facilities in the District's service area. The growth and population projections show that the District must continue infrastructure development to meet growth in demand. The District recognizes this imperative and has taken steps to remain abreast of growth, particularly by collaborative planning with the County of Sacramento. New and upgraded infrastructure will be financed using a variety of sources including Development Impact Fees, Quimby Act In-Lieu Fees, State, Federal and other grant funds, Property Tax Revenue, Landscaping & Lighting Assessment District funds, Mello-Roos Community Facilities District funds, debt issuance proceeds, partnerships with community non-profits and other agencies, donations, sponsorships and funds reserved for future capital projects.

#### 3. Regarding financial ability of the District to provide services:

The Commission determines that the District faces significant constraints for current and future service levels, especially from Educational Revenue Augmentation Fund property tax shifts. The District faces financial constraints from state implemented property tax shifts, but has adapted by streamlining expenses. The District coordinates with the County of Sacramento to participate in several Public Facilities Financing Plan (PFFP) programs in which developers pay fees to mitigate the impact of development. (See map: Sacramento County Planning Areas – Attachment A.3.) The District's portion of the Development Impact Fee is used to fund park and landscape improvements in new developments. Some financing plans include open space acquisition. The County of Sacramento makes periodic updates to the fee schedules based on the construction costs at the time.

#### 4. Regarding status of and opportunities for, shared facilities:

The Commission determines that the District uses its best efforts to share resources among other agencies, and to streamline in-house costs; and that the District can continue to partner with local agencies to share the cost of new facilities, and ensure the preservation of viable park spaces.

# 5. Regarding accountability for community service needs, including governmental structure and operational efficiencies:

The Commission determines that the District is managed transparently and efficiently; and has shown a dedication to communicating with local residents. It conducts regular user surveys and frequently holds well-publicized public meetings to ensure that service offerings reflect local demand.

#### 6. Regarding other information as requested by the Commission:

The Commission determines that the District is operated efficiently and offers salaries comparable with similar sized agencies.

Respectfully submitted,

SACRAMENTO LOCAL AGENCY FORMATION COMMISSION

Peter Brundage Executive Officer Attachment: Final Rio Linda Elverta R&P MSR DL/dl (Final Rio Linda Elverta R&PD Staff Report\_Oct\_13)





### **RIO LINDA ELVERTA RECREATION AND PARK DISTRICT**

### **RIO LINDA ELVERTA RECREATION AND PARK DISTRICT**



## MUNICIPAL SERVICES REVIEW October 2, 2013 FINAL



SACRAMENTO LOCAL AGENCY FORMATION COMMISSION 1112 | Street, Suite 100, Sacramento, California 95814 916.874-6458 www.SacLAFCo.org

## LOCAL AGENCY FORMATION COMMISSION

### Commissioners

Jimmie Yee, Chair, County Member Mike Singleton, Vice Chair, City Member Ron Greenwood, Special District Member Gay Jones, Special District Member Kevin McCarty, City Member Susan Peters, County Member Christopher Tooker, Public Member

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### Staff

Peter Brundage, Executive Officer Donald J. Lockhart, AICP, Assistant Executive Officer Diane Thorpe, Commission Clerk

## **RIO LINDA ELVERTA RECREATION AND PARK DISTRICT**

### **Board of Directors**

Wayne Del Nero, Chairperson (2012-16) Becky L. McDaniel, Vice Chairperson (2010-14) Lisa L. Morris, Secretary (2010-14) Stacey Bastian, Director (2012-16) Bob McKenzie, Director (2010-14)

## **RLERPD Staff**

Wayne A. Lowery, District Administrator Deann Cater, Administrative Analyst Drew Golbin, Recreation Supervisor Tim Marble, Parks Supervisor

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## **DISTRICT SUMMARY PROFILE**

Report Date:	July 2013		
District: Location:	Rio Linda Elverta Recreation and Park District 810 Oak Lane Rio Linda CA 95673		
Telephone: FAX: E-mail: Website:	916/991-5929 916/991-2892 <u>RLEparkdistrict@rcip.com</u> RLEparks.org		
Administrator:	Wayne A. Lowery, District Administrator		
Staffing:	Six full time regular employees Three part time regular employees Thirty-five to fifty temporary/seasonal employees		
Enabling Act:	California Public Resources Code §5780		
Services provided:	Parks and Recreation		
Area:	30 square miles, 19,200 acres		
/ i cui	So square times, 15,200 acres		
	Coterminous with existing District boundary		
Sphere of influence:	Coterminous with existing District boundary		
Sphere of influence: Population:	Coterminous with existing District boundary 25,000		
Sphere of influence: Population: Registered voters:	Coterminous with existing District boundary 25,000 10,300 1961 County Service Area #3 1990 Dependent Special District		
Sphere of influence: Population: Registered voters: Formation Date:	Coterminous with existing District boundary 25,000 10,300 1961 County Service Area #3 1990 Dependent Special District 1992 Independent Special District		
Sphere of influence: Population: Registered voters: Formation Date: Governing Body:	Coterminous with existing District boundary 25,000 10,300 1961 County Service Area #3 1990 Dependent Special District 1992 Independent Special District Five member, elected board of directors		

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## INTRODUCTION

The Rio Linda Elverta Recreation and Park District is an independent special district in Northcentral, unincorporated Sacramento County.

#### **Mission**

The mission reflects the overarching principles of District operations and is consistent in its efforts to create a great community for residents of all ages and abilities. Nine key functions make up our Mission:

- Provide Recreational Experiences
- o Foster Human Development
- o Promote Health and Wellness
- Increase Cultural Experiences
- Facilitate Community Problem-solving
- Protect Natural Resources
- Strengthen Safety and Security
- o Strengthen Community Image and Sense of Place
- Support Economic Development

#### **Boundary**

The District is bounded on the north by the Sacramento, Placer, and Sutter County lines and on the east by Watt Avenue, a jog westerly on Elverta Road and south on 28<sup>th</sup> Street to Elkhorn Boulevard to the topmost portion of McClellan Business Park, and continues in a southwestern direction along McClellan Business Park's boundary. The southern boundary is generally Ascot Avenue, Hwy 80, and Elkhorn Road. The western boundary runs south along Hwy 99/El Centro Road, Elkhorn Boulevard, Sacramento City limit by, and Gateway Park Boulevard. (Exhibit B)

#### <u>Area</u>

The District occupies approximately 30 square miles or 19,200 acres of land.

#### **Population**

Rio Linda Elverta Recreation and Park District population is approximately 25,000.

#### **History**

The Rio Linda Recreation and Park District was formed as County Service Area #3 by the Sacramento County Board of Supervisors and established under the Sacramento County Department of Parks and Recreation in fiscal year 1961-1962 to provide park and recreation services to the residents of the Rio Linda area. The community of Elverta was included in a

1985 annexation. In 1990, the Rio Linda Elverta Recreation and Park District was created as a dependent park district and became an independent district in 1993.

#### MANAGEMENT

#### Management Structure

Rio Linda Elverta Recreation and Park District is an independent special district governed by a five-member elected board of directors. The Board of Directors holds regular meetings on the third Wednesday of each month at 6:30 pm, at the Sacramento Northern Welcome/Visitors Center (Depot), 6730 Front Street, Rio Linda, California. Meeting notices are posted at the Rio Linda Elverta Community Center, the Depot, the Rio Linda Elverta Community Water District Office, and the District website (www.RLEparks.org). Board members receive a stipend of \$100 per meeting.

The Board of Directors appoints the District Administrator, who serves at-will and is responsible for policy implementation and the day-to-day operation of the district including the recruitment and supervision of district staff. Senior management employees include the Administrative Analyst, Park Supervisor and Recreation Supervisor.

#### **Outreach**

The Board of Directors encourages the public's involvement at all meetings. Besides posting the board meeting agendas, coples are sent to all residents who have requested notification, other local government officials, and area newspapers of general circulation.

Other services are marketed through a seasonal activity guide, a street side marquee, banners, flyers distributed at schools, a website (<u>www.RLEParks.org</u>), social media (Facebook), mass email notices, and local newspapers.

#### SERVICES

#### **Services Provided**

Rio Linda Elverta Recreation and Park District provides recreation programs, improved parks, and open space services to meet the recreational needs of community residents.

The District follows the National Recreation and Park Association recommended standard of five to ten acres of park for every 1,000 population. Five park categories recognized in the District's 2006 Recreation Facilities Master Plan:

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- Mini Parks. Generally less than two acres in size serving a concentrated or limited population.
- Neighborhood Parks. Small park areas of approximately five to fifteen acres serving a population of 2,000-5,000 within ¼ to ½ mile radius.
- Community Parks. Designed to accommodate a wider variety and higher intensity of recreational uses than a neighborhood park often including specialized facilities such as a community center or aquatic center. Intended to serve multiple neighborhoods reaching a population of 20,000 people in a one to two mile radius.
- School-Park Sites. Could provide neighborhood or community park services combining the design and use of recreational amenities jointly with a school site thereby increasing service potential for both the park and school system.
- Special Use Facilities or Areas. Usually do not fit into other park categories-Loften varying in character and use from traditional park sites. Special Use Facilities or Areas can provide unique recreational opportunities or preserve valuable environmental, cultural and/or historical resources.

#### **Recreation programs**

A variety of recreational, educational, and social-service activities are offered to serve all ages, interests, needs, and abilities. Programs include sports, camps, special interest classes, aquatics, senior citizen activities, and special events. Programs are offered throughout the year and often in cooperation or partnership with other organizations including the Chamber of Commerce, churches, service clubs, nonprofit organizations, local businesses, school districts, and other government agencies.

#### Parks and Facilities

The district provides seven improved parks totaling 47.32 acres. An additional 33.5 acres of unimproved park land is available for development. (Table No. 1). Amenities include sports fields, a dog park, play equipment, group picnic shelters, horse arena, community center, skate park, basketball, and tennis courts. A bicycle motocross track and quarter midget race track are offered through concession management. Gymnasiums, multipurpose rooms, class rooms, as well as a swimming pool are used for District recreation activities through joint use and rental agreements.

Besides sharing school facilities, the district operates two community centers to provide a variety of classes and special events as well as an opportunity to hold meetings and rental activities.

Future growth is approved for the Elverta Specific Plan Area in the northeast quadrant of the District. The land use plan of 1,744 acres is intended to provide a village-scaled community with an eventual build-out of up to 4,950 new homes. This will include a 15 acre community center, 38 acre sports-park, and more than 20 acres of planned neighborhood and community parks. Additionally, street landscape and 118 acres of open

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space are contemplated. The District's 2006 Park Master Plan addresses the standards required for future park and facility development.

### Park Descriptions Table No. 1

	PARK	AC	AMENITIES	NOTES
1	Babe Best Park	8.16	Baseball fields (4), playground, parking lot	Possible mini dog park in future;
			(2), restroom/snack bar.	expand N/ parking lot.
2	Central Park Horse	12.29	Horse arena, improved and unimproved	Access to bike trail; bridge access
	Arena Park		parking; BMX track.	to Hayer Park.
3	Community Center	6.09	Community Center; district office;	2006 Master Plan, Page VII-25
	Park		playground, horseshoe pits; basketball ct.;	says Community Center Park is
			tennis court.; two playgrounds; parking	12.5 acres (not 8.5 ac).
			lot; butterfly gardens; shuffleboard court;	
			picnic shelter; trail access.	
	Depot Park	4.1	Depot Center; gazebo; horse and	
			pedestrian/bike trail.	
4	Harvey House	1.25	Maintenance offices; garage; outdoor	
	Corporation Yard		storage.	
5	Hayer Park	6.9	Parking lot; quarter midget race track;	Adjacent to Rio Linda Preparatory
			restroom/snack bar; picnic tables.	Academy (TRUSD) sports fields
				and track.
6	Linda Creek Park	3.5	Open Space	In flood plain.
7	Northbrook Park	2.5	Play equipment; basketball court; fitness	
			trail.	
_			[APN: 215-0140-014 & 016}	
8	Ponderosa Farm Park	30.0	Unimproved park	Part of 80 acre tract of land;
			[APN: 202-0030-034 (portion)]	zoned AG-80 F. (Flood Zone: AE;
				A99; X.FEMA Map No.
9	Westside Park	7.28	Lighted on the all fields wellowheath at a dama	0602620055D, dated 11/15/89)
9	westside Park	7.28	Lighted softball field; volleyball ct.; dog park; restroom; parking lot.	Includes apx. 3.5 acres turf area
			[APN: 214-0200-040 & 041]	with backstop and play
			[APN. 214-0200-040 & 041]	equipment at Westside School (TRUSD).
10	Un-named Parcel	.09	Posts for hanging District banners are the	
		.05	only site improvement.	
TOTAL IMPROVED PROPERTY 46.56			ony site improvement.	l
	AL UNIMPROVED PROPERT			
TOTAL OWNWIPROVED PROPERTY 55.0				· · · · · · · · · · · · · · · · · · ·

## INFRASTRUCTURE

Infrastructure needs are determined by the District's Board of Directors with input from staff, members of the public, youth athletic groups, community organizations, park neighbors, and surveys. In 2005 the District approved a master plan for future park facilities. The Park and Recreation Master Plan is reviewed annually and was formally updated in 2006. Through a memorandum of understanding, the District partners with the Twin Rivers Unified School District for use of gymnasiums, a swimming pool, and other facilities. Programs services are also provided on school facilities through a partnership with the Elverta Joint Elementary School District.

#### **Capital Improvement Projects**

The need to provide new capital improvements is based on policies developed in the District's 2006 Park and Recreation Master Plan and public demand. Priorities for new projects consider:

- Ability to meet broad public need
- Availability of outside revenue resources
- Financial ability to provide ongoing maintenance and operation
- Socio-economic and quality of life impact
- Ability to coordinate with other projects to minimize environmental impacts and maximize use of resources.

The District utilizes facilities or other organizations to expand its ability to provide services and avoid project duplication. These can include schools, churches, and commercial properties. The Rio Linda Elverta Community Center (7,272 sf) is recognized as an Emergency Preparedness Center by Sacramento County.

#### **Deferred Maintenance**

In 2011, the District contracted with an independent engineering firm to conduct a review of all facilities and park amenities resulting in a thirty year analysis of infrastructure conditions, life expectancy, and repair or replacement projection costs. The report provides a year-to year recommendation of maintaining a replacement reserve fund for all capital facilities and equipment. The District annually adds and/or withdraws from the deferred maintenance reserves based on current and projected needs.

The study evaluated all fixed assets including building and park structures, landscaping, parking lots, etc. Interior and exterior improvements such as paint, plumbing, roofing were considered along with prior and anticipated wear.

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## FINANCES

#### **Revenue Sources**

The District's primary revenue source is the ad valorem property tax. In FY 2013, the Appropriations (Gann) Limit was \$982,995 while the Secured Property Tax Income was \$660,772, well within the established limit. Budgeted tax revenues in all categories were \$718,752. Other principle sources of revenue include Facility Rentals (\$22,960), Recreation Fees (\$124,659), and maintenance services to the Sacramento Area Flood Control Agency (\$23,500). Total budgeted revenues in FY 2013 of \$1,221,549 included one-time sources such as grants and transfers from reserve accounts. Total budgeted expenses in FY 2013 were \$959,376.

#### **Revenue Constraints and Opportunities**

With the passage of Proposition 1A in 2004, property tax revenues stabilized after several years of transfers by the State Legislature to the Educational Revenue Augmentation Fund (ERAF). This was followed by the decline in property tax assessed valuations starting in 2006. Recently assessed values appear to have stabilized and moderate growth in property tax income is expected in the next several years. The District receives only about 4% of the 1% assessed value of the annual property tax collected which severally limits its ability to maintain existing facilities and provide adequate administrative support and recreation services. Faced with declining tax revenues, the District recently initiated salary and wage freezes, work furloughs, a reduction in force by not filling vacant positions, downgraded management positions, and postponed deferred maintenance projects.

The pending development of the Elverta Village Specific Plan area will provide not only new facilities to meet the needs of future residents but increased property tax revenues which, through a broad economy of scale, will help sustain District operations. The District now receives a park impact fee (\$6,567 for Single Family Residential) for new development. The Elverta Village Specific Plan is conditioned to provide an ongoing park maintenance revenue source which will likely be either a Community Facilities District (Mello-Roos) or Benefit Assessment District.

#### **Reserve Funds**

The District maintains several reserve funds to assure adequate funds for future costs. The ongoing funds include (a) contingency reserves for unanticipated expenses, (b) compensated absences to fund employee leave banks, (c) Park Impact and In Lieu (Quimby) fees, and (d) deferred maintenance. The reserves help insure that expenditure impacts on annual operational monies is minimal.

#### CONCLUSION

The Rio Linda Elverta Recreation and Park District effectively meets the recreational needs of the Rio Linda Elverta community. The potential for future growth in the Elverta and possibly other areas will have a significant, positive financial impact on its ability to expand services. The District will continue to strive to satisfy the recreational needs of residents by providing a wide range of recreation programs, park facilities, and other opportunities to enrich the quality of life. The cost of addressing future capital project needs as well as to maintain current facility infrastructure without identifying new revenue source is the current largest challenge.

#### Management

The District has an adequate management structure, staff, and facility sharing arrangements to ensure efficient management and provide parks and recreation services to the community at a reasonable cost. The District is efficiently structured and organized. The District provides the public with adequate information and opportunity for input and involvement in District Activities.

#### **District Services**

The District is able to appropriately gauge the demand and provide parkland, recreational facilities and programming to meet the needs of the community. The District provides adequate levels of service for parks and recreational facilities. The District effectively meets the needs of existing and future populations of the service area.

#### **Infrastructure**

The District provides adequate levels of service and park maintenance. Through financial planning and capital improvement projects, the District is able to replace, improve and renovate amenities in the park and provide safe and enjoyable facilities for residents. The acquisition and development program has not required long term indebtedness.

#### **Finance**

The District's financial position is adequate and planned development opportunities in the future will enhance the District's fiscal position. Though there are revenue constraints, the District is able to continue to serve residents. The District also takes advantage of various grants and private donations to improve infrastructure and services provided. All of the Rio Linda Elverta Recreation and Park District's annual independent audits have resulted in an unqualified report.

#### DETERMINATIONS

#### 1. Regarding growth in population expected for the District area:

The Commission determines that the District is capable of continuing to provide recreational service in the future. Rio Linda Elverta Recreation and Park District effectively meets demand in its service area, but not on its revenues alone. It does so by collaborating with many public agencies, private entities and non-profit organizations throughout the community. These partnerships provide valuable resources and funds for events and programs that operate on a limited budget. They also increase access for Rio Linda Elverta's programs and services. Through these partnerships the District has combined common interests and developed capital projects and programs, which help to enhance the sense of community for neighborhoods in the District.

# 2. Regarding present and planned capacity of public facilities, and adequacy of public services, including infrastructure needs or deficiencies:

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# 5. Regarding accountability for community service needs, including governmental structure and operational efficiencies:

The Commission determines that the District is managed transparently and efficiently; and has shown a dedication to communicating with local residents. It conducts regular user surveys and frequently holds well-publicized public meetings to ensure that service offerings reflect local demand.

#### 6. Regarding other information as requested by the Commission:

The Commission determines that the District is operated efficiently and offers salaries comparable with similar sized agencies.

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