# 1112 I Street, Suite #100 Sacramento, California 95814 (916) 874-6458

# August 3, 2011

TO:

Sacramento Local Agency Formation Commission

FROM:

Peter Brundage, Executive Officer

RE:

**Financial Audit** 

## RECOMMENDATION

Receive and file financial audit report for the years 2004-2010.

## **DISCUSSION**

James Marta and Company has completed the financial audit for the years 2004-2010. The audit report and Management Letter are attached. David Becker will be giving a presentation to the Commission.

Respectfully Submitted;

SACRAMENTO LOCAL AGENCY FORMATION COMMISSION

Peter Brundage,

**Executive Officer** 

# Sacramento Local Agency Formation Commission Meeting Date August 3, 2011



# Financial Audit FY 2004 - 2010

Presented by David Becker, CPA James Marta & Company



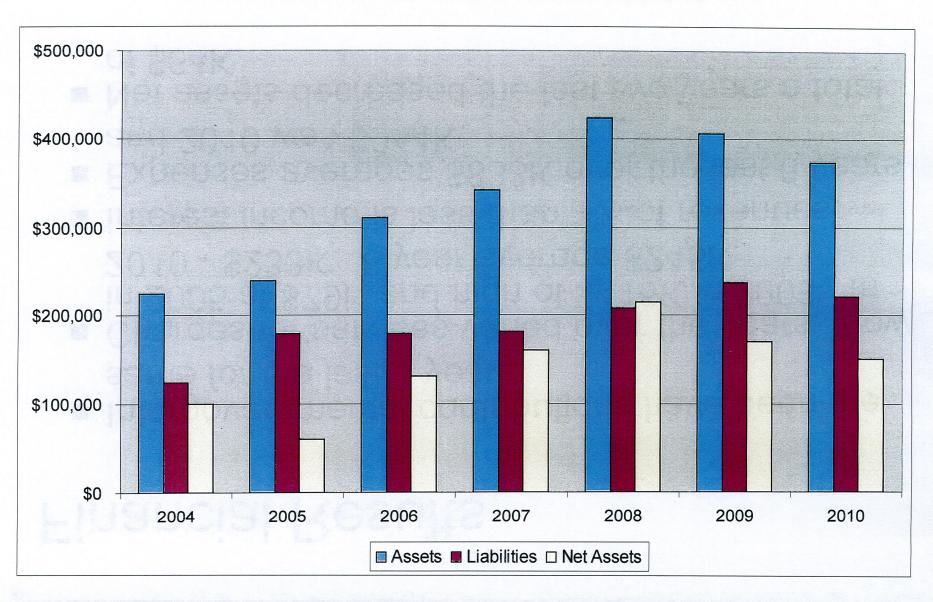
# Summary

- Page 1- our opinion is unqualified
- Pages 3-4 Management's Discussion and Analysis
  - MD&A addresses the financial highlights and important trends of the Commission.
- Pages 21-22 Report on Internal Controls
  - Identifies 3 items and includes management's corrective action plan.

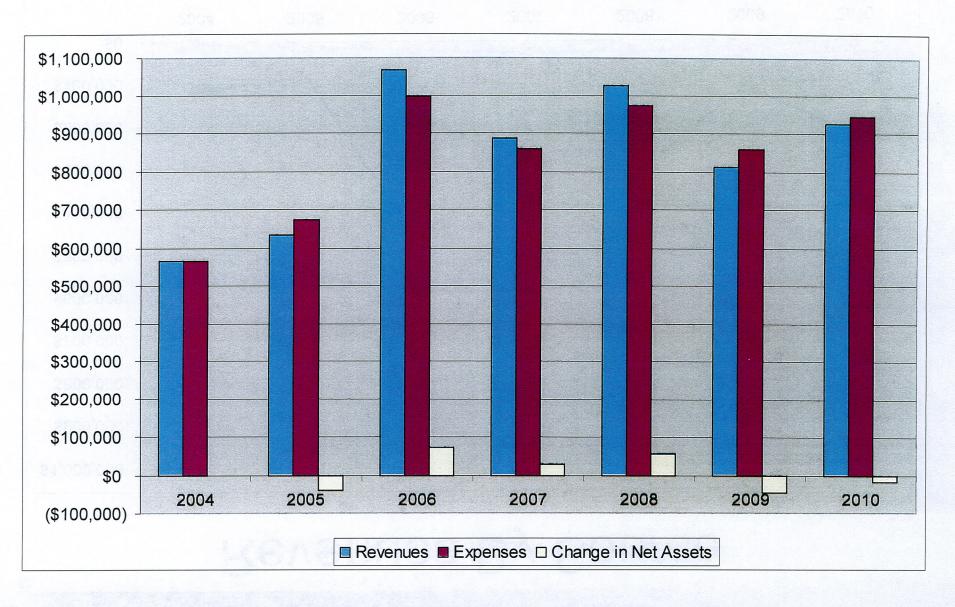


- Intergovernmental contributions have been the same for the last 3 years.
- Charges for services varied over the years. Low in 2005 at \$79K and high of \$416K in 2006. In 2010 - \$233K. 6 year average \$245K.
- Interest income is less than 1% of revenues.
- Expenses averages \$833K over the last 6 years and 2010 was \$944K.
- Net assets decreased the last two years a total of \$64K.

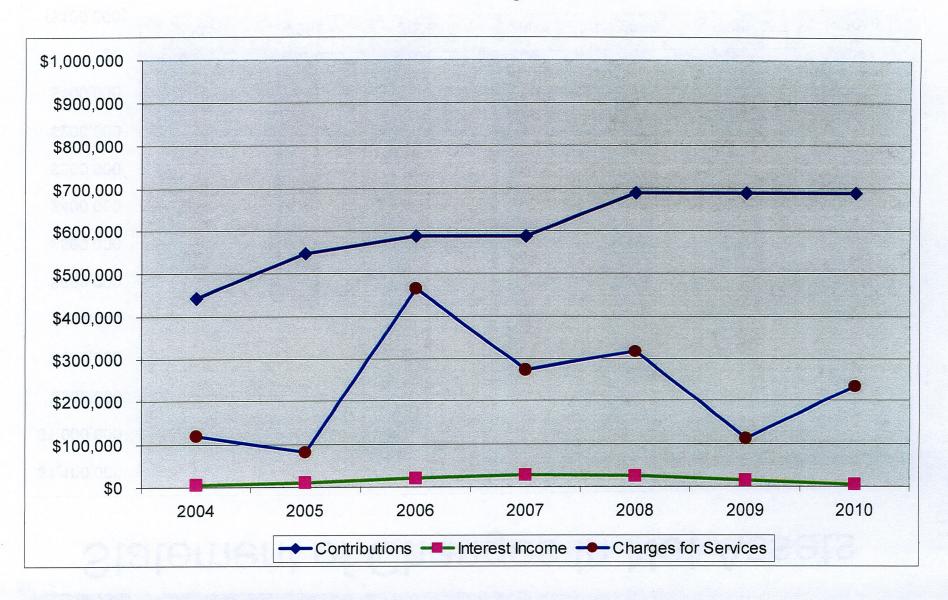
# Statement of Net Assets







# Revenues By Source



# Letters

- Along with the audit report, there are 2 corresponding letters:
  - Management Improvement Recommendations
    - Recommendations to improve operating efficiency and follow up on prior audit findings.
  - Communications to those charged with Governance
    - Communicates significant audit items
    - Audit Adjustments



# Conclusion

Thank you to the Executive Officer and Assistant Executive Officer.

Questions?



# James Marta & Company Certified Public Accountants

Accounting, Auditing, Consulting, and Tax

# COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE

Commissioners
Sacramento Local Agency Formation Commission
Sacramento, California

We have audited the financial statements of the Sacramento Local Agency Formation Commission (LAFCo) for the years ended June 30, 2010, 2009, 2008, 2007, 2006 and 2005 and have issued our report thereon dated June 22, 2011. Professional standards require that we communicate certain matters to you related to our audit. These are provided below:

# Our Responsibility under Generally Accepted Auditing Standards

As communicated in our engagement letter dated February 15, 2011, our responsibility, as described by professional standards, is to form and express an opinion about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in conformity with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your respective responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, as part of our audit, we considered the internal control of LAFCo solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are also responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

We have provided our comments regarding control deficiencies and other matters noted during our audit in a separate letter to you dated June 22, 2011.

# Other Information in Documents Containing Audited Financial Statements

Pursuant to professional standards, our responsibility as auditors for other information in documents containing Sacramento Local Agency Formation Commission's audited financial statements does not extend beyond the financial information identified in the audit report, and we are not required to perform any procedures to corroborate such other information.

Our responsibility also includes communicating to you any information which we believe is a material misstatement of fact. Nothing came to our attention that caused us to believe that such information, or its manner of presentation, is materially inconsistent with the information, or manner of its presentation, appearing in the financial statements.

# Planned Scope and Timing of the Audit

We conducted our audit consistent with the planned scope and timing we previously communicated to you.

# Qualitative Aspects of the Organization's Significant Accounting Practices

# Significant Accounting Policies

Management has the responsibility to select and use appropriate accounting policies. A summary of the significant accounting policies adopted by LAFCo is included in Note 1 to the financial statements. There have been no initial selection of accounting policies and no changes in significant accounting policies or their application during the years audited. No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

#### Significant Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments.

We are not aware of any significant estimates in the financial statements.

#### Financial Statement Disclosures

Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the Sacramento Local Agency Formation Commission's financial statements relate to the compensated absences and operating leases in Note 3 and Note 5, respectively, to the financial statements.

# Significant Difficulties Encountered during the Audit

We encountered no significant difficulties in dealing with management relating to the performance of the audit.

## **Uncorrected and Corrected Misstatements**

For purposes of this communication, professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that we believe are trivial, and communicate them to the appropriate level of management. Management has corrected all identified misstatements.

In addition, professional standards require us to communicate to you all material, corrected misstatements that were brought to the attention of management as a result of our audit procedures. These adjustments are summarized in Attachment 1.

# Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter, which could be significant to the Organization's financial statements or the auditor's report. No such disagreements arose during the course of the audit.

# Representations Requested from Management

We have requested certain written representations from management, which are included in the attached letter dated June 22, 2011 (Attachment 2).

# Management's Consultations with Other Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that, and to our knowledge, there were no consultations with other accountants regarding auditing and accounting matters.

## Other Significant Findings or Issues

In the normal course of our professional association with LAFCo, we generally discuss a variety of matters, including the application of accounting principles and auditing standards, business conditions affecting the Organization, and business plans and strategies that may affect the risks of material misstatement. None of the matters discussed resulted in a condition to our retention as LAFCo's auditors.

This report is intended solely for the use of the Commissioners and management of Sacramento Local Agency Formation Commission and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

James Marta & Company, CPAs

James Marte + Kompany

June 22, 2011

# Attachment 1

# **List of Journal Entries**

Note that a journal entry number with the suffix "r" is a reversing entry.

# FY 2004-2005:

#1	Legal Expense Other Prof. Svc. Expense Office Supplies Expense Accounts Payable	\$4,675 33,774 729	39,178
#2	Beginning Fund Balances Legal Expense Other Prof. Expense	\$15,267	10,921 4,706
FY 20	005-2006:		
#3	Legal Expense Advertising Expense Accounts Payable	\$17,891 2,170	20,061
#1r	Beginning Fund Balances Legal Expense Other Prof. Svc. Expense Office Supplies Expense	\$39,178	4,675 33,774 729
FY 20	006-2007:		
#4	Other Prof. Svc Expense Legal Svc. Expense Accounts Payable	\$ 2,429 25,687	28,116
#3r	Beginning Fund Balances Legal Expense	\$20,061	17,891
#5	Advertising Expense Service Charges Due from other funds	\$64,824	2,170 \$64,824
FY 2	007-2008::		
#6	Legal Expense Office Supplies Accounts Payable	\$22,598 734	23,332
#4r	Beginning Fund Balances Other Prof. Svc Expense Legal Svc. Expense	\$28,116	2,429 25,687

#5r	Beginning Fund Balance Service Charges	\$64,824	\$64,824
#7	Service Charges Deposit	7,631	7,631
FY 20	008-2009:		
#8	Legal Expense Accounts Payable	\$7,909	7,909
#6r	Beginning Fund Balances Legal Expense Office Supplies	\$23,332	22,598 734
#7r	Beginning Fund Balances Service Charges	7,631	7,631
FY 20	009-2010:		
#9	Other Prof. Svc. Expense Legal Expense Accounts Payable	\$50,994	17,091 68,085
#8r	Beginning Fund Balances Legal Expense	\$7,909	7,909

# **Management Representation Letter**

James Marta & Company 701 Howe Avenue, Suite E3 Sacramento, California 95825

We are providing this letter in connection with your audit of the Statement of Net Assets, Statement of Revenues, Expenses and Changes in Net Assets, and Statement of Cash Flows of Sacramento Local Agency Formation Commission as of June 30, 2010, 2009, 2008, 2007, 2006 and 2005 and for the years then ended for the purpose of expressing an opinion as to whether the financial statements present fairly, in all material respects the financial position of Sacramento Local Agency Formation Commission, results of operations, and cash flows in conformity with generally accepted accounting principles. We confirm that we are responsible for the fair presentation in the financial statements of Sacramento Local Agency Formation Commission's financial position, results of operations, and cash flows in conformity with generally accepted accounting principles. We further confirm to you that we are responsible for adopting sound accounting policies in conformance with generally accepted accounting practices and establishing and maintaining adequate internal controls for the prevention and detection of fraud. We acknowledge the auditor's role in preparing the financial statements and the related notes and that we have approved and reviewed the financial statements.

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in the light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement.

We confirm to the best of our knowledge and belief, the following representations made to you during your audit:

- 1. The financial statements referred to above are fairly presented in conformity with accounting principles generally accepted in the United States of America.
- 2. We have identified for you all organizations that are a part of this reporting entity or with which we have a relationship, as these organizations are defined in Section 2100 of the Governmental Accounting Standards Board's Codification of Governmental Accounting and Financial Reporting Standards, that are:
  - a. Component units.
  - b. Other organizations for which the nature and significance of their relationship with the Commission are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.
  - c. Jointly governed organizations in which we participated.

- 3. We are not a component unit of any other governmental entity, as this term is defined in Section 2100 of the Governmental Accounting Standards Board's Codification of Governmental Accounting and Financial Reporting Standards.
- 4. We have identified for you all of our funds and account groups and have properly classified them.
- 5. We are responsible for compliance with, and have complied with, laws and regulations applicable to the United States of America and the State of California.
- 6. We have identified and disclosed to you all laws and regulations that have a direct and material effect on the determination of financial statement amounts.

# 7. We have:

- a. Identified to you all applicable generic compliance requirements.
- b. Identified to you all applicable agency program requirements.

# 8. We have made available to you:

- a. All financial records and related data of all funds and account groups, including those of all special funds, programs, departments, projects, activities, etc., in existence at any time during the period covered by your audit.
- b. All minutes of the meetings of the governing board and committees of board members or summaries of actions of recent meetings for which minutes have not yet been prepared.
- c. All communications from grantors, lenders, other funding sources or regulatory agencies concerning noncompliance with:
  - i. Statutory, regulatory or contractual provisions or requirements.
  - ii. Financial reporting practices that could have a material effect on the financial statements.
  - iii. Prior year audit finding(s) follow-ups by federal and/or state auditors.

## 9. There has been no:

- a. Fraud involving management or employees who have significant roles in the internal control.
- b. Fraud involving other employees that could have a material effect on the financial statements.
- c. Communications from regulatory agencies concerning noncompliance with, or deficiencies in, financial reporting practices that could have a material effect on the financial statements.

- 10. We know of no violations of state or Federal statutory or regulatory provisions, grant or other contractual provisions, or of provisions of local ordinances.
- 11. The Sacramento Local Agency Formation Commission does not receive any federal revenues and as such is not subject to the provisions of OMB Circular A-133.
- 12. We have no plans or intentions that may materially affect the carrying value or classification of assets and liabilities.
- 13. The following have been properly reflected and/or disclosed in the financial statements (as applicable):
  - a. Related party transactions, including those with other organizations for which the nature and significance of their relationship with the Commission are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete, joint ventures in which the Commission has an interest, and jointly governed organizations in which the Commission participates, as defined in Section 2100 of the Governmental Accounting Standards Board's Codification of Governmental Accounting and Financial Reporting Standards, and interfund transactions, including interfund accounts and advances receivable and payable, sale and purchase transactions, interfund transfers, long-term loans, leasing arrangements and guarantees, all of which have been recorded in accordance with the economic substance of the transaction.
  - b. Guarantees, whether written or oral, under which the Commission is contingently liable.
  - c. Agreements to repurchase assets previously sold.
  - d. Security agreements in effect under the Uniform Commercial Code.
  - e. Any other liens or encumbrances on assets or revenues or any assets or revenues which were pledged as collateral for any liability or which were subordinated in any way.
  - f. The fair value of investments.
  - g. Amounts of contractual obligations for plant construction and purchase of real property or equipment not included in the liabilities or encumbrances recorded on the books.
  - h. Any liabilities which are subordinated in any way to any other actual or possible liabilities.
  - i. All leases and material amounts of rental obligations under long-term leases.
  - j. Authorized but unissued bonds and/or notes and our legal debt limit.
  - k. Risk financing activities.
  - 1. Reserves and/or designations of fund equities.
  - m. Derivative financial instruments.

- 14. We are responsible for making the accounting estimates included in the financial statements. Those estimates reflect our judgment based on our knowledge and experience about past and current events and our assumptions about conditions we expect to exist and courses of action we expect to take. In that regard, adequate provisions have been made:
  - a. To reduce receivables to their estimated net collectable amounts.
  - b. To reduce obsolete, damaged, or excess inventories to their estimated net realizable values.
  - c. To reduce investments, intangibles, and other assets which have permanently declined in value to their realizable values.
  - d. For risk retention, including uninsured losses or loss retentions (deductibles) attributable to events occurring through June 30, 2010 and/or for expected retroactive insurance premium adjustments applicable to periods through our audit date of June 30, 2010.
  - e. For pension obligations, post-retirement benefits other than pensions and deferred compensation agreements attributable to employee services rendered through June 30, 2010.
  - f. For any material loss to be sustained in the fulfillment of, or from the inability to fulfill, any service commitments.
  - g. For any material loss to be sustained as a result of purchase commitments.
  - h. For environmental clean up obligations.

#### 15. There are no:

- a. Violations or possible violations of laws or regulations whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency. In that regard, we specifically represent that we have not been designated as, or alleged to be, a "potentially responsible party" by the Federal Environmental Protection Agency or any equivalent state agencies in connection with any environmental contamination.
- b. Significant estimates and material concentrations known to management that are required to be disclosed in accordance with the AICPA's Statement of Position 94-6, Disclosure of Certain Significant Risks and Uncertainties. (Significant estimates are estimates at the balance sheet date that could change materially within the next year. Concentrations refer to volumes of business, revenues, available sources of supply, or markets or geographic areas for which events could occur that would significantly disrupt normal finances within the next year.)
- Other material liabilities or gain or loss contingencies that are required to be accrued or disclosed by Statement of Financial Accounting Standards No. 5.
- 16. No material civil rights suits were settled during the period of your audit and no civil rights suits are pending as of June 30, 2010.

- 17. There are no unasserted claims or assessments that our lawyer has advised us are probable of assertion and must be disclosed in accordance with Statement of Financial Accounting Standards No. 5 and/or GASB Statement No. 10.
- 18. We have no direct or indirect, legal or moral, obligation for any debt of any organization, public or private, or to special assessment bond holders that is not disclosed in the financial statement.
- 19. There are no material transactions that have not been properly recorded in the accounting records underlying the financial statement.
- 20. We have satisfactory title to all owned assets.
- 21. We have complied with all aspects of contractual and grant agreements that would have a material effect on the financial statements in the event of noncompliance.
- 22. No events or transactions other than those disclosed in the financial statements have occurred subsequent to the balance sheet date that would require adjustment to, or disclosure in, the financial statements.
- 23. We are responsible for establishing and maintaining effective internal control over financial reporting and compliance. We are not aware of any material internal control weaknesses or reportable that should be reported.
- We confirm all disclosures and financial information for June 30, 2010, 2009, 2008, 2007, 2006 and 2005 to be accurate in the Management Discussion and Analysis.
- 25. We have followed applicable laws and regulations in adopting, approving and amending budgets.
- 26. Net assets components (invested in capital assets, net of related debt; restricted; and unrestricted) and fund balance reserves and designations are properly classified and approved.
- 27. Expenses have been appropriately classified in or allocated to functions and programs in the statement of activities and allocations have been made on a reasonable basis.
- 28. Revenues are appropriately classified in the statement of activities within program revenues and general revenues.
- 29. Interfund, internal and intra-equity activity and balances have been appropriately classified and reported.
- 30. Special and extraordinary items are appropriately classified and reported. Deposits and investment securities are properly classified in category of custodial credit risk.
- 31. Capital assets are properly capitalized, reported and depreciated.
- 32. During the course of your audit, you may have accumulated records containing data which should be reflected in our books and records. All such data have been so reflected. Accordingly, copies of such records in your possession are no longer needed by us.

33. We agree with the adjustments listed in Attachment 1.

/S/ Peter Brundage, Executive Director

Donald Lockhart, Assistant Executive Director

# FINANCIAL STATEMENTS WITH INDEPENDENT AUDITOR'S REPORT

FOR THE FISCAL YEARS ENDED
JUNE 30, 2010, 2009, 2008, 2007, 2006 AND 2005

# **JUNE 30, 2010**

# **COMMISSIONERS**

Steve Cohn

Christopher Tooker

Charles Rose

Robert Jankovitz

Susan Peters

Jimmy Yee

Gay Jones

\* \* \* \*

Peter Brundage Executive Officer

Donald Lockhart Assistant Executive Officer

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# James Marta & Company Certified Public Accountants

Accounting, Auditing, Consulting, and Tax

# INDEPENDENT AUDITOR'S REPORT

To the Commissioners
Sacramento Local Agency Formation Commission
Sacramento, California

We have audited the accompanying financial statements of the governmental activities and major fund of the Sacramento Local Agency Formation Commission (the "Commission"), as of and for the years ended June 30, 2010, 2009, 2008, 2007, 2006, and 2005 which collectively comprise the Commission's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Sacramento Local Agency Formation Commission's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of Sacramento Local Agency Formation Commission as of June 30, 2010, 2009, 2008, 2007, 2006, and 2005, and the related changes in financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

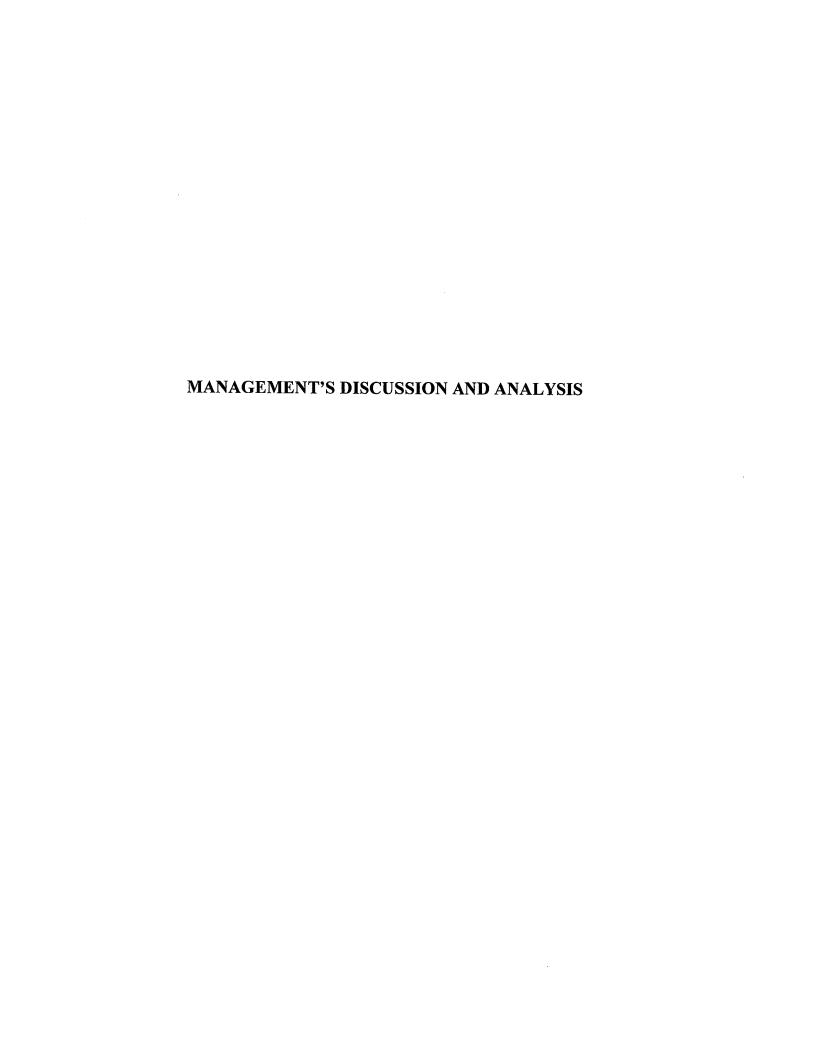
In accordance with Government Auditing Standards, we have also issued our report dated June 22, 2011 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other maters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and the Schedule of Revenues, Expenditures and Change in Fund Balances – Budget and Actual – General Fund are not a required part of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

James Marta & Company

James Marta + Kompany

June 22, 2011



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the Commission's annual financial report presents a discussion and analysis of Commission's financial performance during the fiscal years ended June 30, 2010, 2009, 2008, 2007, 2006, and 2005. Please read it in conjunction with the auditor's report, the Commission's basic financial statements, and the notes to the basic financial statements following this section.

## FINANCIAL HIGHLIGHTS

The condensed Statement of Net Assets is as follows:

			As of Ju	ine 30:		
	2010	2009	2008	2007	2006	2005
Current Assets	\$372,854	\$405,836	\$ 422,981	\$342,212	\$ 310,649	\$239,228
Current Liabilities	80,796	103,650	103,924	87,029	76,505	63,288
Long-Term Liabilities	140,542	132,493	103,480	94,683	102,639	115,748
Total Liabilities	221,338	236,143	207,404	181,712	179,144	179,036
Net Assets	\$151,516	\$ 169,693	\$ 215,577	\$ 160,500	\$ 131,505	\$ 60,192

The condensed Statement of Activities is as follows:

	For the Year Ended June 30:												
	2010	2009	2008	2007	2006	2005							
Revenues	\$925,701	\$812,076	\$1,025,966	\$886,921	\$1,066,608	\$634,090							
Expenditures	(943,878)	(857,960)	(970,889)	(857,926)	(995,295)	(673,941)							
Excess (Deficiency)	\$ (18,177)	\$ (45,884)	\$ 55,077	\$ 28,995	\$ 71,313	\$ (39,851)							

The fluctuation in revenues and expenditures throughout the years is mainly due to various projects completed by the Commission. Starting in the fiscal year 2008-09, the Commission increased the assessed contributions from various participating members by \$100,000.

Fund balances and Net Assets were:

		As of June 30:											
Fund Balances Net Assets	2010	2009	2008	2007	2006	2005							
Fund Balances	\$292,058	\$302,186	\$ 319,057	\$255,183	\$ 234,144	\$ 175,940							
Net Assets	\$151,516	\$ 169,693	\$ 215,577	\$160,500	\$ 131,505	\$ 60,192							

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements combine two kinds of statements that present different views of the Commission: the fund financial statements and the government-wide statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The government-wide financial statements consist of the Statement of Net Assets and the Statement of Activities and provide both short-term and long-term information about the Commission's overall financial status. The Commission as a whole is reported in the Government-wide statements and uses accounting methods similar to those used by companies in the private sector. All of the Commission's assets and liabilities are included in the Statement of Net Assets. The Statement of Activities reports all of the current year's revenues and expenses regardless of when cash is received or paid.

The Commission's financial health or position (net assets) can be measured by the difference between the Commission's assets and liabilities.

➤ Increases or decreases in the net assets of the Commission over time are indicators of whether its financial position is improving or deteriorating, respectively.

The *fund financial statements* focus on how money flows into and out of the funds and the balances that remain at the end of the year. A modified accrual basis of accounting measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Commission's operations and services. Governmental fund information helps to determine the level of financial resources available in the near future to finance the Commission's programs.

#### FINANCIAL ANALYSIS

The revenues of the Commission consist of assessed contributions and project revenues. The Commission processes incorporations, annexations, detachments, and formations of special districts. The Commission collects project revenue from applicants and it is also funded by contributions from cities, special districts and the County of Sacramento.

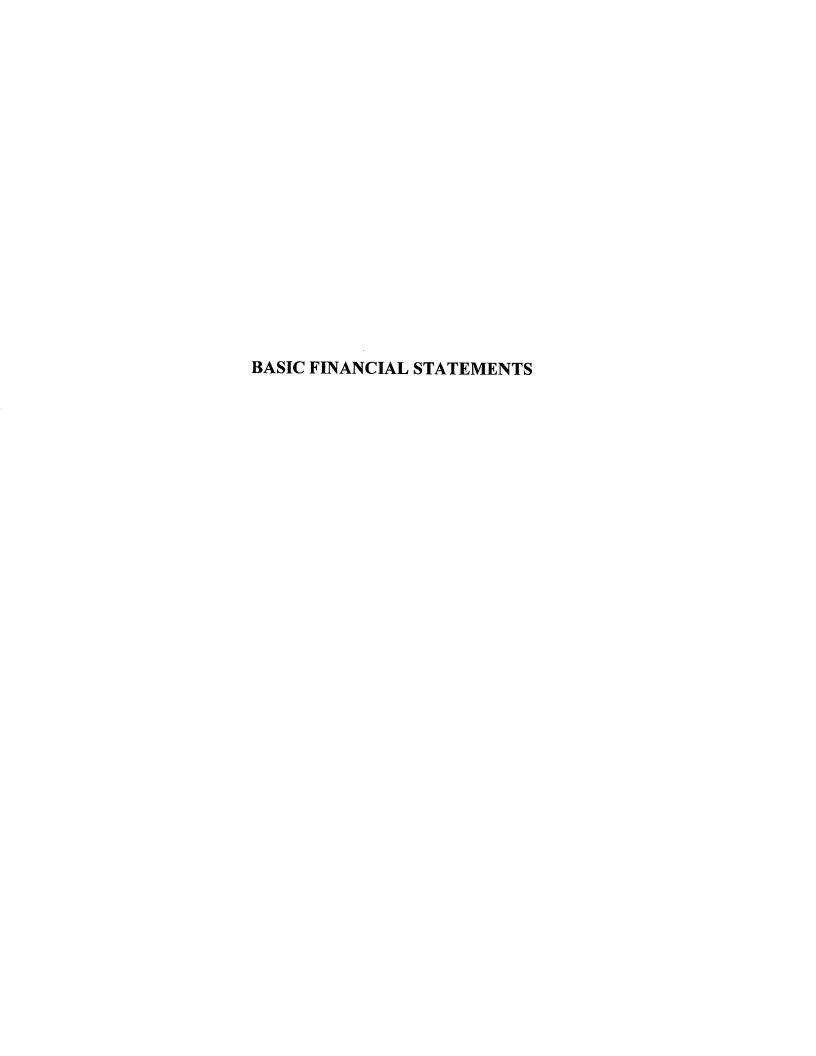
The increases in revenues are mainly due to the following projects: SMUD annexation related to Yolo County, Greenbriar annexation to the City of Sacramento, and the Arden Arcade Incorporation Proposal.

#### FACTORS BEARING ON THE COMMISSION'S FINANCIAL FUTURE

At the time these financial statements were prepared and audited, the Commission was not aware of any circumstance that could significantly affect its financial health in the future.

#### ADDITIONAL FINANCIAL INFORMATION

This financial report is designed to provide the Commission's customers, contributors, and other interested parties with an overview of the Commission's financial operations and financial condition. Should the reader have questions regarding the information included in this report, or wish to request additional financial information, please contact Sacramento Local Agency Formation Commission Executive Officer at 1112 I Street, Suite 100, Sacramento, California 95814 or call (916) 874-5935.



# GOVERNMENTAL FUND BALANCE SHEET AND STATEMENT OF NET ASSETS

# **JUNE 30, 2010 AND 2009**

		2010			2009				
	General		Statement of	General		Statement of			
	<u>Fund</u>	Adjustments	Net Assets	<u>Fund</u>	Adjustments	Net Assets			
ASSETS									
Cash and investments	\$ 337,287		\$ 337,287	\$ 356,963		\$ 356,963			
Receivables, net	35,567		35,567	48,873		48,873			
Total Assets	\$ 372,854		372,854	\$ 405,836		405,836			
LIABILITIES									
Accounts payable and accrued expenses	80,796		80,796	103,650		103,650			
Compensated absences	-	\$ 140,542	140,542	-	\$ 132,493	132,493			
Total Liabilities	80,796	140,542	221,338	103,650	132,493	236,143			
FUND BALANCES/NET ASSETS									
Fund balances:									
Unrestricted	292,058	(292,058)		302,186	(302,186)	_			
Total Liabilities and Fund Balances	\$ 372,854			\$ 405,836					
NET ASSETS									
Unrestricted		\$ 151,516	\$ 151,516		\$ 169,693	\$ 169,693			

See accompanying notes to the basic financial statements.

# STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE AND STATEMENT OF ACTIVITIES

# FOR THE YEARS ENDED JUNE 30, 2010 AND 2009

		2010		2009						
	General		Statement of	General		Statement of				
	Fund	Adjustments	Activities	Fund	_Adjustments	Activities				
REVENUES:										
Intergovernmental contributions	\$ 686,500		\$ 686,500	\$ 686,500		\$ 686,500				
Charges for services	233,312		233,312	111,296		111,296				
Interest income	5,889		5,889	14,280		14,280				
Total revenues	925,701		925,701	812,076		812,076				
EXPENSES:										
Planning services	935,829	\$ 8,049	943,878	828,947	\$ 29,013	857,960				
Total expenditures/expenses	935,829	8,049	943,878	828,947	29,013	857,960				
Excess/ (deficiency) of revenues										
over/ (under) expenditures	(10,128)	(8,049)	(18,177)	(16,871)	(29,013)	(45,884)				
FUND BALANCES / NET ASSETS:										
Beginning of the Year	302,186		169,693	319,057		215,577				
Ending of the Year	\$ 292,058		\$ 151,516	\$ 302,186		\$ 169,693				

See accompanying notes to the basic financial statements.

# GOVERNMENTAL FUND BALANCE SHEET AND STATEMENT OF NET ASSETS

# **JUNE 30, 2008 AND 2007**

			2008								
	 General			Sta	tement of	G	eneral		·····	Statement of	
	 Fund	Adjustments		Net Assets		Fund		Ac	ljustments	Net Assets	
ASSETS	 										
Cash and investments	\$ 373,774			\$	373,774	\$ 2	264,380			\$	264,380
Receivables, net	 49,207				49,207		77,832				77,832
Total Assets	\$ 422,981				422,981	\$ 3	342,212				342,212
LIABILITIES											
Accounts payable and accrued expenses	\$ 96,293				96,293	\$	87,029				87,029
Deferred revenue	7,631				7,631		-				-
Compensated absences	-	\$	103,480		103,480		-	\$	94,683		94,683
Total Liabilities	103,924		103,480		207,404		87,029		94,683		181,712
FUND BALANCES/NET ASSETS											
Fund balances:											
Unrestricted	 319,057		(319,057)	-	AM.	2	255,183		(255,183)		-
Total Liabilities and Fund Balances	\$ 422,981					\$ 3	42,212				
NET ASSETS											
Unrestricted		\$	215,577	_\$_	215,577			\$	160,500	\$	160,500

See accompanying notes to the basic financial statements.

# STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE AND STATEMENT OF ACTIVITIES

# FOR THE YEARS ENDED JUNE 30, 2008 AND 2007

			2	2008				2007			
	Gene	ral	***		St	atement	 General				atement
	Fun	Adjustments		of Activities		 Fund	Adjustments		of Activities		
REVENUES:	-										
Intergovernmental contributions	\$ 68	5,500			\$	686,500	\$ 586,500			\$	586,500
Charges for services	31	5,096				316,096	273,208				273,208
Interest income	2:	3,370				23,370	 27,213				27,213
Total Revenues	1,02	5,966				1,025,966	 886,921				886,921
EXPENSES:											
Planning services	96	2,092	\$	8,797		970,889	865,882	\$	(7,956)		857,926
Total expenditures/expenses	962	2,092		8,797		970,889	 865,882		(7,956)		857,926
Excess/ (deficiency) of revenues											
over/ (under) expenditures	6.	3,874		(8,797)		55,077	 21,039		7,956		28,995
FUND BALANCES / NET ASSETS:											
Beginning of the Year	25:	5,183				160,500	 234,144				131,505
End of the Year	\$ 319	9,057			\$	215,577	\$ 255,183			\$	160,500

 $<sup>^{\</sup>infty}$  See accompanying notes to the basic financial statements.

# GENERAL FUND BALANCE SHEET AND STATEMENT OF NET ASSETS

# JUNE 30, 2006 AND 2005

				2006			2005						
		General			Sta	tement of	- (	General	•		Sta	tement of	
	Fund		Adjustments		Net Assets		Fund		Adj	ustments	Net Assets		
ASSETS													
Cash and investments	\$	298,792			\$	298,792	\$	234,270			\$	234,270	
Receivables, net of		11,857				11,857		4,958				4,958	
Total Assets	\$	310,649				310,649	\$	239,228				239,228	
LIABILITIES													
Accounts payable and accrued expenses	\$	76,505				76,505	\$	63,288				63,288	
Compensated absences		-	\$	102,639		102,639		-		115,748		115,748	
Total Liabilities		76,505		102,639		179,144		63,288		115,748		179,036	
FUND BALANCES/NET ASSETS													
Fund balances:													
Unrestricted		234,144		(234,144)		<u>-</u>		175,940		(175,940)		-	
Total Liabilities and Fund Balances	\$	310,649					\$	239,228					
NET ASSETS													
Unrestricted			\$	131,505	\$	131,505			\$	60,192	\$	60,192	

See accompanying notes to the basic financial statements.

# STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE AND STATEMENT OF ACTIVITIES

# FOR THE YEARS ENDED JUNE 30, 2006 AND 2005

	2006						2005				
	General Fund			Statement of Activities		General Fund		Adjustments		Statement of Activities	
			Adjustments								
REVENUES:											
Intergovernmental contributions	\$	586,500		\$	586,500	\$ 54	4,500			\$	544,500
Charges for services		461,450			461,450	79	9,744				79,744
Interest income		18,658			18,658		9,846				9,846
Total Revenues		1,066,608			1,066,608	634	1,090				634,090
EXPENSES:											
Planning Services		1,008,404	\$ (13,109)		995,295	63	1,118	\$	42,823		673,941
Total expenditures/expenses		1,008,404	(13,109)		995,295	63	1,118		42,823		673,941
Excess/ (deficiency) of revenues over/ (under) expenditures/											
Change in net assets		58,204	13,109		71,313		2,972		(42,823)		(39,851)
FUND BALANCES / NET ASSETS:											
Beginning of the Year	·	175,940			60,192	172	2,968				100,043
Ending of the Year	\$	234,144		\$	131,505	\$ 175	5,940			\$	60,192

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# 1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. ORGANIZATION

The Sacramento Local Agency Formation Commission (the "Commission") is a state-mandated quasi-judicial countywide Commission, whose purview is to oversee boundary changes of cities and special districts, the formation of new agencies, including incorporation of new cities and districts and the consolidation or reorganization of special districts and cities.

Local Agency Formation Commissions are mandated by State law. Prior to 2001, counties were required to fund the entire cost related to the Commission operations. The Commission was located in the County Executive's Office and was staffed and operated in a manner similar to a county department. However, it operated independently of the County Executive. Staff was accountable and reported to the Commission. The Commission shared space and other office support provided from the County Executive's Office and reimbursed the County for staff time and other operating costs including overhead charges that the Commission incurred.

On July 1, 2001, the Commission was encouraged to become independent under the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, Government Code Section 56000. As a result, the Commission authorized staff to lease space and relocate to offices outside and apart from the County Administration building.

The Commission is composed of an independent body controlled by a seven member commission elected by member agencies or appointed by the Commission. The Commission includes two Board of Supervisor members, two city council members, two special district board members, one public member and a number of alternates for each seat on the Commission.

The Commission provides services for member agencies including Sacramento County, seven Cities, and sixty-seven independent special districts within Sacramento County. The Commission's office at 1112 - I Street, Suite 100, Sacramento, is currently staffed with three full-time and one part-time worker. The Commission's employees are contracted for from Sacramento County, the City of Sacramento, and a temporary service agency.

The Commission's reporting entity includes all financial activities under control of its Commission members. Control was determined on the basis of government code authority, budget adoption and continuing oversight responsibilities.

The Commission is primarily funded through member assessments and charges for services. Sacramento County funds one-third of the annual member assessment and the City of Sacramento and the Sacramento Municipal Utility Commission each fund one-sixth. The remaining portions of the annual assessment are funded by the remaining six Cities and sixty-seven independent special districts and are allocated using base year revenues.

# NOTES TO THE BASIC FINANCIAL STATEMENTS

#### B. BASIS OF PRESENTATION

#### Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Commission. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities.

The government-wide statement of net assets presents information on all of the Commission's assets and liabilities, with the difference between the two presented as net assets. Net assets are reported as one of three categories: invested in capital assets, net of related debt; restricted or unrestricted. Restricted net assets are further classified as either net assets restricted by enabling legislation or net assets that are otherwise restricted.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the Commission's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are, therefore, clearly identifiable to a particular function. The Commission does not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipients of goods or services offered by a program, as well as grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues, with certain exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Commission.

The Commission reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Depreciation expense is specifically identified by function and is included in the direct expense function. Interest on long-term liabilities is considered an indirect expense and is reported separately in the Statement of Activities.

#### Fund Financial Statements

Fund financial statements report detailed information about the Commission. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major governmental fund is presented in a separate column, and all non-major funds are aggregated into one column.

# C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

#### **Government-Wide Financial Statements**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments and service charges are recognized as revenues in the year for which they are levied. Expenses are recorded when liabilities are incurred.

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Governmental Fund Financial Statement

Governmental fund financial statements (i.e., balance sheet and statement of revenues, expenditures, and changes in fund balances) are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Commission, "available" means collectible within the current period or within 60 days after year-end.

Non-exchange transactions, in which the Commission receives value without directly giving equal value in return, include assessments and interest income. Under the accrual basis, revenue from assessments is recognized in the fiscal year for which the assessments are levied. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

#### D. FUND ACCOUNTING

The accounts of the Commission are organized on the basis of funds or account groups, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. The Commission resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The Commission has one governmental fund.

#### Governmental Fund:

The General Fund is the general operating fund of the Commission. It is used to account for all transactions except those required or permitted by law to be accounted for in another fund.

#### E. BUDGETS

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. By state law, the Commission must adopt a final budget no later than June 15th. A public hearing must be conducted to receive comments prior to adoption. The Commissioners' satisfied these requirements.

#### F. CASH AND CASH EQUIVALENTS

For purposes of the statement of net assets, the Commission considers all short-term highly liquid investments, including restricted assets, amounts held with fiscal agent and amounts held in the County's investment pool, to be cash and cash equivalents. Amounts held with fiscal agent and investments held in the County's investment pool are available on demand to the Commission.

# NOTES TO THE BASIC FINANCIAL STATEMENTS

#### G. CASH AND INVESTMENTS

As described in Note 2, the Commission's cash and investments are held with the Sacramento County Department of Finance Treasury, as part of the cash and investment pool with other County Funds or are held with a Fiscal Agent. In accordance with GASB Statement No. 31, investments are stated at fair value. However, the value of the pool shares in the County Treasurer's investment pool that may be withdrawn is determined on an amortized cost basis, which is different from the fair value of the Commission's position in the pool. The County Treasurer's investment pool is subject to regulatory oversight by the Treasury Oversight Committee, as required by Section 27134 of the California Government Code. Statutes authorize the County to invest in the following:

- 1. Obligations of the County or any local agency and instrumentality in or of the State of California;
- 2. Obligations of the U.S. Treasury, agencies and instrumentalities;
- 3. Bankers' acceptances eligible for purchase by Federal Reserve System;
- 4. Commercial paper;
- 5. Repurchase agreements or reverse repurchase agreements;
- 6. Medium-term notes with a five-year maximum maturity of corporations operating within the United States and rated in the top three rating categories;
- 7. Guaranteed investment contracts

#### H. CAPITAL ASSETS

Capital assets, which may include land, structures and improvements, machinery and equipment, and infrastructure assets, are reported in the government-wide financial statements. Capital assets are defined as assets with an initial individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital outlay is recorded as expenditures of the General Fund and as assets in the government-wide financial statements to the extent the Commission's capitalization threshold is met. Amortization of assets acquired under capital lease is included in depreciation and amortization. Currently, the Commission has no items meeting the fixed asset criteria.

#### I. COMPENSATED ABSENCES

Regular, full-time, contracted employees are granted vacation in varying amounts based upon length of service. Any accrued hours, not in excess of the maximum allowable, which are unused during the current period, are carried forward to following years. The General Fund records expenditures for compensated absences as they are taken by employees. Each year's budget includes a provision for the estimated expenditure for the current year. A year-end accrual is not made in the General Fund as the Commission does not believe any of the available year end financial resources will be required to fund the year-end compensated absences liability. All vacation pay is accrued when incurred in the government-wide statements in accordance with GASB Statement No. 16, "Accounting for Compensated Absences."

# NOTES TO THE BASIC FINANCIAL STATEMENTS

The Commission's contracted employees are granted vacation in varying amounts based on classification and length of service. Maximum vacation hours for Sacramento County contracted employees eligible for carry forward to future periods is limited to no more than 400 hours of accrued time. The contracted employee from the City of Sacramento may carry a maximum of up to 2 years of accrued vacation time. Additionally, certain employees are allowed compensated timeoff (CTO) in lieu of overtime compensation and/or for working on holidays.

Sick leave is earned by regular, full-time contracted employees. Any sick leave hours not used during the period are carried forward to future years, with no limit to the number of hours that can be accumulated. For Sacramento County contracted employees, any sick leave hours unused at the time of an employee's retirement are either paid-off up to one half of accrued leave, or added to the actual period of service when computing retirement benefits. The County does not pay accumulated sick leave to employees who terminate prior to retirement. The City of Sacramento pays up to one third of accrued sick leave upon employee separation. Provision for payment of sick leave to applicable contracted employees has been included in the compensated absence liability recorded in the government-wide financial statements.

#### J. REVENUES

Operating revenues, which include service charges, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Revenues classified as non-operating revenues, such as assessments and investment earnings, result from non-exchange transactions or ancillary activities.

# K. INCOME TAXES

The Commission is not subject to income tax under Section 115(1) of the Internal Revenue Code and Section 23701d of the California and Taxation Code. Accordingly, no provision for federal or state income taxes has been made in the accompanying financial statements.

#### L. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### 2. CASH AND INVESTMENTS

Cash and investments as of June 30 consist of the following:

	2010	2009	2008	2007	2006	2005
Cash in County						
Treasury	\$337,287	\$356,963	\$373,774	\$264,380	\$298,792	\$234,270

The Commission maintains specific cash deposits and investments with the County of Sacramento and involuntarily participates in the external investment pool of the County. Its share of the investment pool is separately accounted for and interest earned, net of related expenses, is apportioned quarterly and based upon the relationship of its daily cash balance to the total of the pooled account. The weighted average maturity of the pool as of June 30, 2010 is 170 days. The pool does not have a credit rating.

#### 3. LONG-TERM OBLIGATIONS

The following is a summary of long-term liabilities transactions for the fiscal years ended June 30:

	2010	2009	2008	2007	2006	2005
Compensated						
Absences	\$140,542	\$ 132,493	\$ 103,480	\$ 94,683	\$ 102,639	\$115,748

#### 4. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Amounts reported for assets and liabilities for governmental activities in the statement of net assets are different from amounts reported in governmental funds because in governmental funds, only current liabilities are reported. In the statement of net assets, all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to governmental activities consist of compensated absences payable.

2010	2009	2008	2007	2006	2005
\$ 292,058	\$ 302,186	\$ 319,057	\$ 255,183	\$ 234,144	\$ 175,940
(140 542)	(132.403)	(103.480)	(04 683)	(102 630)	(115,748)
\$ 151,516	\$ 169,693				\$ 60,192
	\$ 292,058 (140,542)	\$ 292,058 \$ 302,186 (140,542) (132,493)	\$ 292,058 \$ 302,186 \$ 319,057 (140,542) (132,493) (103,480)	\$ 292,058 \$ 302,186 \$ 319,057 \$ 255,183 (140,542) (132,493) (103,480) (94,683)	\$ 292,058 \$ 302,186 \$ 319,057 \$ 255,183 \$ 234,144 (140,542) (132,493) (103,480) (94,683) (102,639)

The change in compensated absences reported in the statement of activities does not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

	2010	2009	2008	2007	2006	2005
Change in Fund						
Balances	\$ (10,128)	\$ (16,871)	\$ 63,874	\$ 21,039	\$ 58,204	\$ 2,972
Less: Change in						
Compensated Absences	(8,049)	(29,013)	(8,797)	7,956	13,109	(42,823)
Change in Net Assets	\$ (18,177)	\$ (45,884)	\$ 55,077	\$ 28,995	\$ 71,313	\$ (39,851)

# NOTES TO THE BASIC FINANCIAL STATEMENTS

#### 5. OPERATING LEASES

The Commission entered into a ten-year lease for building space at 1112-I Street, Suite 100, Sacramento with monthly payments of \$5,399, which expires on September 1, 2011. The lease was renewed for a five year term beginning with monthly payments of \$3,860, which expires August 31, 2016. The rents are based upon a predetermined schedule with provision for certain other increases. As of June 30, 2010, future minimum lease payments are as follows:

Fiscal Year		
Ended June 30:	Minim	ım Payment
2011	\$	64,788
2012		10,798
Total	\$	75,586

The following is a schedule of total rental expenditures under operating leases:

Fiscal Year				
Ended June 30:	Lease	Lease Expense		
2005	\$	78,711		
2006		80,114		
2007		81,511		
2008		82,997		
2009		78,567		
2010		79,354		

# 6. SUBSEQUENT EVENTS

In June 2011, the Commission renewed its lease for office space for a period of five years effective September 1, 2011. The renewed lease begins with monthly payments of \$3,860 with annual increases less than 2%. Future minimum lease payments will be as follows:

Fiscal Year		
Ended June 30:	<u>Minim</u> ı	ım Payment
2012	\$	38,600
2013		47,010
2014		47,828
2015		48,734
2016		49,578
2017		8,286
Total	_\$	240,036

REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET (NON-GAAP) AND ACTUAL

# **GENERAL FUND**

# FOR THE YEARS ENDED JUNE 30, 2010 AND 2009

		2010		2009			
	Original and Final Budget	Actual	Budget Variance Favorable (Unfavorable)	Original and Final Budget	Actual	Budget Variance Favorable (Unfavorable)	
REVENUES:							
Intergovernmental contributions	\$ 686,500	\$ 686,500	\$ -	\$ 686,500	\$ 686,500	\$ -	
Charges for services	718,290	233,312	(484,978)	615,000	111,296	(503,704)	
Interest income	5,000	5,889	889	5,000	14,280	9,280	
Total Revenues	1,409,790	925,701	(484,089)	1,306,500	812,076	(494,424)	
EXPENSES:							
Planning services	1,576,250	935,829	640,421	1,459,500	828,947	630,553	
Excess/ (deficiency) of revenues							
over/ (under) expenditures	(166,460)	(10,128)	156,332	(153,000)	(16,871)	136,129	
Beginning fund balance	302,186	302,186		319,057	319,057	<u>-</u>	
Ending fund balance	\$ 135,726	\$ 292,058	\$ 156,332	\$ 166,057	\$ 302,186	\$ 136,129	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET (NON-GAAP) AND ACTUAL

# **GENERAL FUND**

# FOR THE YEARS ENDED JUNE 30, 2008 AND 2007

		2008		2007			
	·····		Budget			Budget	
	Original and		Variance	Original and		Variance	
	Final		Favorable	Final		Favorable	
	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)	
REVENUES:							
Intergovernmental contributions	\$ 686,500	\$ 686,500	\$ -	\$ 586,500	\$ 586,500	\$ -	
Charges for services	290,000	316,096	26,096	100,000	273,208	173,208	
Interest income	5,000	23,370	18,370	2,500	27,213	24,713	
Total Revenues	981,500	1,025,966	44,466	689,000	886,921	197,921	
EXPENSES:							
Planning services	1,179,663	962,092	217,571	794,000	865,882	(71,882	
Excess/ (deficiency) of revenues							
over/ (under) expenditures	(198,163)	63,874	262,037	(105,000)	21,039	126,039	
Beginning fund balance	255,183	255,183	<u>-</u>	234,144	234,144		
Ending fund balance	\$ 57,020	\$ 319,057	\$ 262,037	\$ 129,144	\$ 255,183	\$ 126,039	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET (NON-GAAP) AND ACTUAL

# **GENERAL FUND**

# FOR THE YEARS ENDED JUNE 30, 2006 AND 2005

		2006		2005			
	Original and Final Budget	Actual	Budget Variance Favorable (Unfavorable)	Original and Final Budget	Actual	Budget Variance Favorable (Unfavorable)	
REVENUES:							
Intergovernmental contributions	\$ 586,500	\$ 586,500	\$ -	\$ 544,500	\$ 544,500	\$ -	
Charges for services	270,000	461,450	191,450	20,000	79,744	59,744	
Interest income	2,500_	18,658	16,158	2,500	9,846	7,346	
Total Revenues	859,000	1,066,608	207,608	567,000	634,090	67,090	
EXPENSES:							
Planning services	924,000	1,008,404	(84,404)	620,000	631,118	(11,118)	
Excess/ (deficiency) of revenues							
over/ (under) expenditures	(65,000)	58,204	123,204	(53,000)	2,972	55,972	
Beginning fund balance	175,940	175,940		172,968	172,968	-	
Ending fund balance	\$ 110,940	\$ 234,144	\$ 123,204	\$ 119,968	\$ 175,940	\$ 55,972	





# James Marta & Company Certified Public Accountants

Accounting, Auditing, Consulting, and Tax

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Commissioners
Sacramento Local Agency Formation Commission
Sacramento, California

We have audited the financial statements of the governmental activities and major fund of Sacramento Local Agency Formation Commission (the "Commission"), as of and for the fiscal years ended June 30, 2010, 2009, 2008, 2007, 2006, and 2005, which collectively comprise the Commission's basic financial statements and have issued our report thereon dated June 22, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Commission's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in thefirst paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over financial reporting described in the accompanying Schedule of Findings and Responses that we consider to be significant deficiencies in internal control over financial reporting. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Commission in a separate letter dated June 22, 2011.

The Commission's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the Commission's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the Commission, and others within the organization and is not intended to be and should not be used by anyone other than these specified parties.

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June 22, 2011

#### SCHEDULE OF FINDINGS AND RESPONSES

#### 1. County Cash Reconciliation

#### **Finding**

Currently, there are no procedures in place to reconcile the deposits and disbursements made by the Commission with what is being recorded as cash with the county. In addition, there is no listing of check receipts made by the Commission which could be used to reconcile deposits with the county.

The County and City accumulate monthly payroll and pays the Commission's employees out of the County's and City's funds. The County and City then, on a semi-annual basis, get reimbursements from the Commission by processing a journal voucher (JV) against the Commission's cash with the County and by invoice from the City. Presently, there is no process in place to review these JVs entered by the County.

#### Recommendation

Procedures should be developed to reconcile the cash in county treasury on a monthly basis. This requires that the management maintain a listing of all receipts received on site and disbursements approved. Deposit permits should be matched against this list of receipts to ensure that all amounts in the receipts were deposited. In addition, the activity in the cash in county treasury account should be reconciled with these lists. Any reconciling items should be investigated timely and adjusted with adequate documentation.

#### Management's Response

Procedures will be developed to reconcile cash in the county treasury on a monthly basis. Currently, monthly reports are received from the Auditor Controller's Office that show cash receipts and disbursements, however, these reports are not reconciled or verified against supporting documentation.

#### 2. Cut-off Procedures

# **Finding**

During our search for unrecorded liabilities, we identified a number of invoices relating to goods received or services performed prior to the year-end date that were not recorded as payables in the proper period. Proper cutoffs are critical for the accuracy of financial reporting.

#### Recommendation

The Executive Officer should prepare written instructions to be included as a part of the Commission's accounting policies and procedures manual, which indicates basic concepts of proper cutoffs and the individuals responsible for accruing payables at the end of the accounting period. In addition, the Executive Officer should review the transactions before and after the reporting period to ensure provisions for amounts payable are properly recorded.

# Management's Response

Procedures will be developed to accurately report Payables in the proper accounting period. It has been difficult to estimate year end payables because invoices have been received after the final accounting period has closed and it is not possible to make a year end adjustment. It is difficult to estimate consultant contract costs because they are not a fixed amount.

#### SCHEDULE OF FINDINGS AND RESPONSES

#### 3. Revenue Recognition

#### **Finding**

The service charges for certain projects overlapping fiscal years were recognized as revenues in the period received. However, these receipts should be treated as deferred revenue and only recognized as the funds are used for project expenses. In addition, although revenues and the related receivables were accrued at year-end, we noted that one revenue accrual, for the year ended June 30, 2007 in the amount of \$64,000, was booked by the county twice in the general ledger. Although this was reversed later, the entry was reversed only in the following year.

# Recommendation

A reliable cut-off is critical to the accuracy and reliability of the revenues figures. An analysis of the projects outstanding at the end of the year should be performed to identify potential receipts that should be recorded as deferred revenue. In addition, an analysis of the revenue accounts should be performed at least annually to ensure the validity of recorded revenues.

# Management's Response

Procedures will be developed to identify deferred revenue or advance deposits that have been made for which expenditures have not been made. Note: in the past staff reflected these amounts in fund balance as a designated or restricted portion of the fund balance.



# James Marta & Company Certified Public Accountants

Accounting, Auditing, Consulting, and Tax

#### MANAGEMENT LETTER

To the Commission and Management Sacramento Local Agency Formation Commission Sacramento, CA, 95814

We have recently completed the audit of the financial statements of Sacramento Local Agency Formation Commission (SacLAFCO) and have issued our report thereon dated June 22, 2011, In planning and performing our audit of your financial statements for the fiscal years ended June 30, 2010, 2009, 2008, 2007, 2006, and 2005, we applied generally accepted auditing standards (GAAS) as we considered your internal control over financial reporting as a basis for designing our auditing procedures. We did this for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of your internal controls.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, we identified certain deficiencies in internal control that we consider to be significant deficiencies which we reported in a separate letter dated June 22, 2011. Although our audit was not designed to provide assurance on the internal control structure and its operation, we noted certain matters that we are submitting for your consideration for the improvement of the Commission's accounting and financial reporting functions. We will be pleased to discuss these comments in further detail at your convenience, perform any additional study of these matters, or assist you in implementing the recommendations. We will review the status of these comments during our next audit engagement. This letter does not affect our report dated June 22, 2011 on the financial statements of the Commission.

#### **Current Year Recommendations**

#### 1. Processing Cash Receipts: Check Deposits

# **Finding**

Checks that are received by mail are not immediately restrictively endorsed when the mail is opened. This practice exposes the Commission to the threat of a loss or theft until checks are deposited in the bank.

#### Recommendation

We recommend that a policy be established that requires checks received be restrictively endorsed and deposited at least once a week.

#### 2. Fixed Asset Schedule

# **Finding**

Currently, there is no schedule of property and equipment owned by SacLAFCO. While assets owned are under the capitalization threshold established, assets could be potentially misappropriated without the proper records being maintained and controls in place.

#### Recommendation

We recommend the performance of an annual inventory of all property and equipment currently owned. We further suggest that a detailed schedule be prepared that supports the cost, book value, and depreciation schedule for each item. This schedule could also be used for insurance purposes to validate total insured value.

# 3. Vacation Accrual Record Keeping

#### Finding

A schedule of accrued vacation time is not maintained or reviewed by management. This information is all maintained by the County of Sacramento and City of Sacramento.

#### Recommendation

Vacation and sick leave activity and balances should be reviewed periodically by management to ensure proper record keeping and accuracy of balances.

#### 4. Annual Audit

# **Finding**

The Commission did not have an annual audit conducted for the past six years. An audit is part of the process of accountability and transparency for management and the Commission.

#### Recommendation

We recommend that an audit be undertaken either annually or at least biannually in the future to ensure adherence to proper accounting and reporting principles. This enhances the Commission's oversight and would help improve internal control systems.

# **Status of Prior Audit Findings**

# 1. Project Billing and Collection Records / Accounts receivable Ledger

#### Finding

Receivable records for assessments and services billed are not formalized.

#### Recommendation

We recommend that reminder billings be sent out to overdue accounts and a more formal system for tracking billings and collections, especially for non-routine services, be adopted.

#### Status

This recommendation was partially implemented. We noted that although folders are maintained to support special project billings, there is no summary of the amounts billed and received as well as the amounts spent for each project. We found it difficult to determine the status of the projects and had to review the supporting documentation in order to find out whether a particular expense was billed to an applicant. A receivable ledger for each project should be maintained in each project folder in addition to a record of expenses disbursed on each project.

# 2. Coding of Revenue Accounts

#### **Finding**

All collections by the Commission were coded to the same revenue account on COMPASS, whether the source was for services provided or for assessment collections. This combining of collections made determination of unpaid assessments more difficult during our review.

#### Recommendation

It was recommended that the Commission establish revenue accounts for assessments to member agencies, special project services revenue, interest, and a miscellaneous revenue account.

#### Status

This recommendation was partially implemented. Although the various revenue accounts have been established, we noted that there is lack of consistency in the revenue codes used to record assessments and service charges. The correct balance for each revenue category is not readily apparent from the general ledger.

We therefore recommend that a distinction be made between member assessments and project revenues and all revenue entries be properly coded depending on the nature of each transaction.

# 3. Monthly Report of Expenditures to the Commission Board

#### **Finding**

Reported expenditures as contained in the monthly report to the Commission Board was incomplete and contained only those items processed for payment by LAFCo staff. Charges for building lease and related operating costs and payroll costs originating from Sacramento County departments were not reported on this monthly listing.

#### Recommendation

It was recommended that the listing presented to the Commission for approval include the costs paid by the Sacramento County in behalf of the Commission.

#### Status

Since COMPASS reports provided to the Commission Board members contained line item postings, including these transactions, and were also included in a separate budget to actual report submitted by the Executive Officer, this finding will not be repeated.

#### 4. Current Operations Manual

#### **Finding**

A current operations manual for the Commission does not exist.

#### Recommendation

It was recommended that the Commission institute operation policies and procedures in a written policy manual.

#### **Status**

Implementation is in process. We would like to further recommend that accounting policies and procedures be established and formalized in the areas of project billing, reconciliations, and accruals. This manual would help standardize accounting processes and could be used to inform all employees of desired operating procedures and policies. Such a manual would greatly minimize the time required to train any new staff members with accounting responsibilities.

# 5. Petty Cash

# **Finding**

It was noted during the 2004 audit that the Commission has a minor petty cash balance of \$40 recorded on the COMPASS general ledger. These funds are not currently on hand and staff is unaware of the location of these funds.

#### Recommendation

It was recommended that he petty cash funds be written-off.

#### Status

The petty cash account balance is still listed on the general ledger as of June 30, 2010. The Commission did authorize and approve to write off the petty cash funds, however the transaction was never entered into the accounting system. The amount should be written off in the current fiscal year.

We believe that the implementation of these recommendations will provide Sacramento Local Agency Formation Commission with a stronger system of internal accounting control while also making its operations more efficient. We will be happy to discuss the details of these recommendations with you and assist in any way possible with their implementation.

This report is intended solely for the information and use of the Commissioners, management, and others within the administration and is not intended to be and should not be used by anyone other than these specified parties.

James Marta & Company

James Marta + Company

June 22, 2011