

SACRAMENTO LOCAL AGENCY FORMATION COMMISSION
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May 6, 2009

TO: Sacramento Local Agency Formation Commission

FROM: Peter Brundage, Executive Officer

RE: **DRAFT MUNICIPAL SERVICE REVIEWS AND SPHERE OF INFLUENCE UPDATES:**

A.	Arden Manor Recreation and Park District	(LAFC 01-09)
B.	Arden Park Recreation and Park District	(LAFC 02-09)
C.	Arcade Creek Recreation and Park District	(LAFC 03-09)
D.	Fulton-El Camino Recreation and Park District	(LAFC 04-09)
E.	Mission Oaks Recreation and Park District	(LAFC 05-09)

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RECOMMENDATION

Staff respectfully recommends that your Commission direct staff to initiate the 30 day public review period for the attached Draft Municipal Service Reviews (MSR) and Sphere of Influence Updates.

These Drafts are the result of collaboration with the affected agencies. Your staff gratefully acknowledges the support and ongoing responsiveness of the Districts to keep your Commission informed.

SUMMARY

This set of Municipal Service Reviews and Sphere of Influence Updates has been prepared to examine five park and recreation districts within Sacramento County. The Districts are:

- Arden Manor Recreation and Park District
- Arden Park Recreation and Park District
- Arcade Creek Recreation and Park District
- Fulton-El Camino Recreation and Park District
- Mission Oaks Recreation and Park District

Consistent with the ongoing direction of your Commission to maximize the efficient use of limited staff resources, the five individual districts have been reviewed concurrently in light of their geographic proximity.

Arden Manor Recreation and Park District

Arden Manor Recreation and Park District provides recreational services for an approximate population of 7,500 in an area of 1.5 square miles. The District constantly strives to provide its residents with a positive recreational experience. The District has conducted extensive research through polls, questionnaires, and the interactive website to accurately measure the demand of the local residents. The District has shown the ability to accommodate the interests of its residents and strives to provide the necessary adjustments to the recreational parks and facilities. The District encourages interaction within the community through special seasonal events such as “Community Day”, a celebration of the beginning of the summer season. The District is able to utilize state and federal grant funding in order to improve the level of service provided to the community. The District continually aims to provide a quality experience for all of its the residents and visitors.

Arden Park Recreation and Park District

The Arden Park Recreation and Park District provides recreational services for an approximate population of 6,500 in an area of 1.5 square miles. It is the first independent park and recreation district formed in Sacramento County. The District administers 2 parks and various facilities such as a Community Center and a pool. The District is always striving to provide recreational services based on the demand of the local community. The District has completed a Master Plan that identified improvements that are particularly needed by the community and has responded with various enhancements in infrastructure. The District constantly seeks to bring the community together through special events such as concerts, parades, and swim meets. The District has been able to employ various cost avoidance practices such as relying on volunteers for various maintenance and staffing needs, as well as securing both state and federal grant funding in order to improve infrastructure and services provided. For almost 60 years, the Arden Park Recreation and Park District has provided excellent service and has been able to accommodate the particular needs and demands of the local residents.

Arcade Creek Recreation and Park District

The Arcade Creek Recreation and Park District provides recreational services for an approximate population of 21,000 in an area of 5 square miles. The District constantly tailors services to the particular needs of their immediate constituents, whether those are children, teens, adults, or seniors. The District has done extensive work through various strategic planning workshops to identify ways to better provide services to their community. The District seeks to adapt to the growing immigrant population in the area by showcasing customs and providing particular cultural events. The District also tries to improve resident involvement and cohesiveness by administering special neighborhood programs and community events that stress resident participation. The District has been very successful at securing both state and federal grants, engaging in joint-use agreements with other local agencies, as well as utilizing many cost-avoidance strategies to reduce costs. The District has been very successful at administering its park facilities in a way that adequately provides services that are demanded by the residents of the local community.

Fulton El-Camino Recreation and Park District

Fulton El-Camino Recreation and Park District provides recreational services for an approximate population of 32,000 in an area of 5.25 square miles. The District strives to provide its residents with adequate park facilities and recreation programs while maintaining and protecting parklands

for future generations. The District is able to utilize state and federal grant funding in order to improve the level of service provided to the community. The Park Police Ranger Program provides Safety and Law enforcement in the parks and at community event. The Fulton El-Camino Recreation and Park District is a partner with San Juan Unified School District and provides recreation leaders for their Bridges after School Program.

Mission Oaks Recreation and Park District

Mission Oaks Recreation and Park District provides recreational services for an approximate population of 62,500 in an area of 8.25 square miles. With a mission to create an atmosphere for recreational possibilities and personal enrichment, Mission oaks Recreation and Park District continues to serve as the basis upon which the District will expand to meet the growing service level needs of the citizens in the community. The District provides unique neighborhood destinations and personal enrichment through teen and senior recreation programs, adult sports, and special events (Project HYPE, Healthy Youth for Physical Excellence, a free summer program for low income families designed to create both fit youth and family members while helping to fight childhood obesity). The District is currently pursuing the acquisition of surplus property of the Sacramento Metro Fire Department. In addition, the District hopes to develop pocket parks in underserved areas of the district with new revenue from future "Park Impact Fees". The District is also in the process of developing a new Master Plan in 2010 that will include District demographics, proposals for acquisition, development, maintenance, operation of facilities, and recommendations for recreation programs and related services. Some services are integrated with other agencies, which enables the District to provide safe and enjoyable facilities for its residents. The District has been able to use various capital improvement projects and cost avoidance practices, such as volunteers who play a large part in the delivery of recreation and park services to the Mission Oaks Recreation and Park District.

Background

Role and Responsibility of LAFCo

The Cortese/Knox/Hertzberg Local Government Reorganization Act of 2000 (CKH Act) requires your Commission to prepare a Municipal Service Review and Sphere of Influence Update for all special districts. The fundamental role of LAFCo is to provide for logical, efficient, and appropriate formation of local municipalities, service areas, and special districts. These service reviews provide information required by LAFCo related to recreation and park districts and local governments providing such services within the county.

Purpose of the Municipal Service Review

The Municipal Service Review (MSR) provides LAFCo with a comprehensive analysis of service provision by each of the recreation and park districts in the unincorporated Arden Arcade area. The various MSR analyses focus on the distinct characteristics of each community served by each district. The five districts consistently demonstrate a unique ability to respond to their respective constituencies. Each district effectively and efficiently provides service to residents within their boundaries, to accommodate the projected increase in service demand due to population growth, and to provide services in their respective sphere of influences. The sphere of influence (SOI) of each provider represents the probable future boundaries and service area of that district. Each special district considered in this review has boundaries co-terminous with their sphere of influence,

thus the analysis considers these equally. The MSR's make district specific determinations in each area of evaluation, providing the basis for your Commission to accept the respective Municipal Service Reviews.

Sacramento LAFCo is required to develop and determine the sphere of influence for each special district. When enacting and reviewing spheres of influence for these special districts, your Commission considers and makes recommendations based on the following information:

- The present and planned land uses in the area
- The present and probable need for services in the area
- The present ability of each district to provide necessary services
- The fiscal, management, and structural health of each district
- The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency

These MSR's are designed to provide this information, so that your Commission makes informed decisions based on the best available data for each district.

The five service providers considered in these MSR's are varied in staffing levels, budgets, number and size of facilities, and diversity of services. Each district effectively responds to the service demands of the affected community. Some districts have greater staff resources, such as administrative staff to prepare financial reports, while others rely more greatly on seasonal part-time staff and volunteers. Some districts offer neighborhood, community, and linear parks, while others own and maintain more limited assets.

RECOMMENDATION

Staff respectfully recommends that your Commission direct staff to initiate the 30 day public review period for the attached Draft Municipal Service Reviews. The final Municipal Service Reviews will be brought before your Commission for final consideration on June 3, 2009.

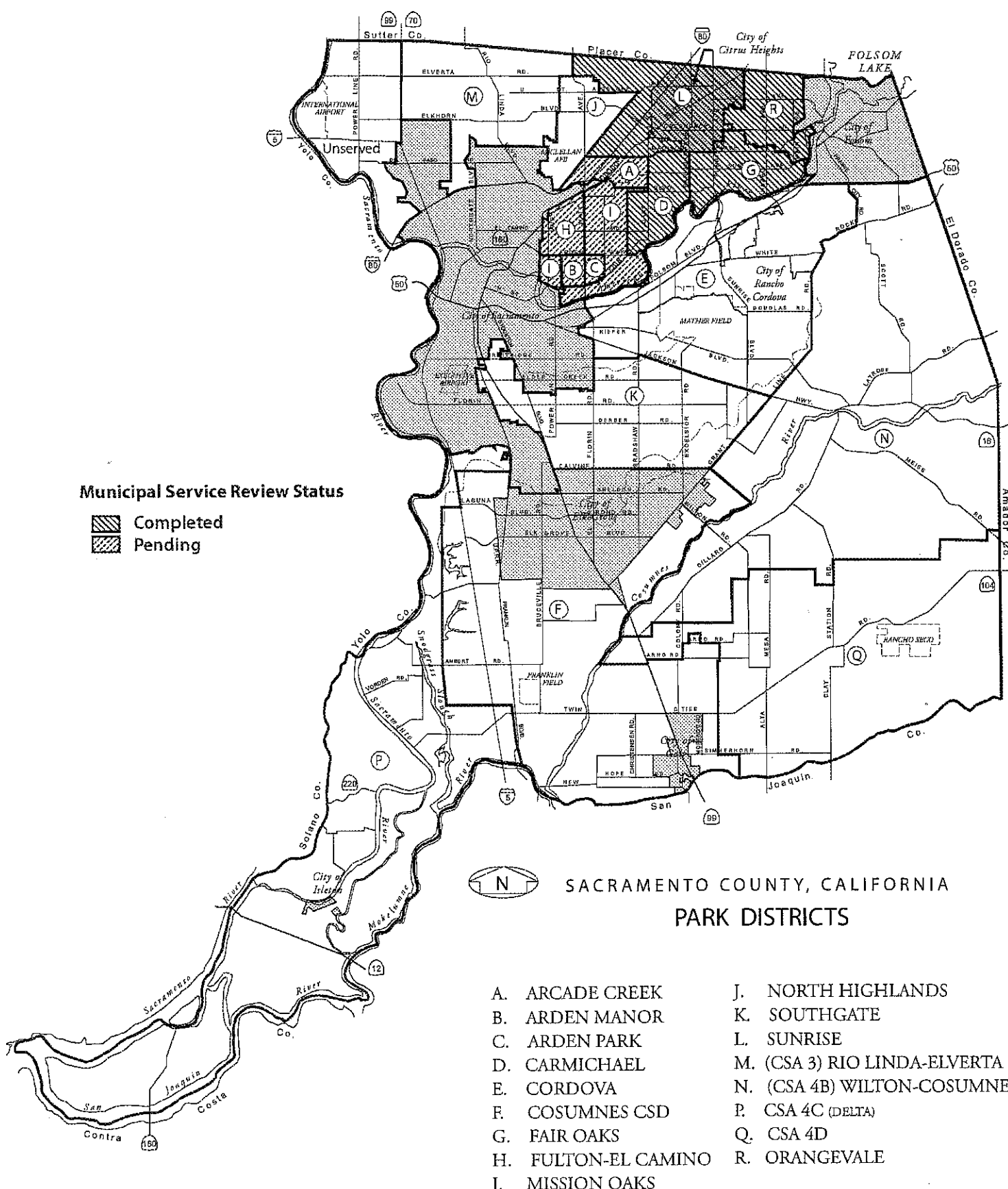
Respectfully submitted,

SACRAMENTO LOCAL AGENCY FORMATION COMMISSION


Peter Brundage

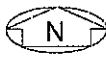
Attachments:

- Draft Municipal Service Review for Arden Manor Recreation and Park District
- Draft Municipal Service Review for Arden Park Recreation and Park District
- Draft Municipal Service Review for Arcade Creek Recreation and Park District
- Draft Municipal Service Review for Fulton – El Camino Recreation and Park District
- Draft Municipal Service Review for Mission Oaks Recreation and Park District



Municipal Service Review Status

- Completed
- Pending



**SACRAMENTO COUNTY, CALIFORNIA
PARK DISTRICTS**

- | | |
|---------------------|------------------------------|
| A. ARCADE CREEK | J. NORTH HIGHLANDS |
| B. ARDEN MANOR | K. SOUTHGATE |
| C. ARDEN PARK | L. SUNRISE |
| D. CARMICHAEL | M. (CSA 3) RIO LINDA-ELVERTA |
| E. CORDOVA | N. (CSA 4B) WILTON-COSUMNES |
| F. COSUMNES CSD | P. CSA 4C (DELTA) |
| G. FAIR OAKS | Q. CSA 4D |
| H. FULTON-EL CAMINO | R. ORANGEVALE |
| I. MISSION OAKS | |