SACRAMENTO LOCAL AGENCY FORMATION COMMISSION

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December 5, 2007

TO:

Sacramento Local Agency Formation Commission

FROM:

Peter Brundage, Executive Officer

RE:

Municipal Service Review Work Plan

RECOMMENDATION:

Approve the Municipal Service Review Work Plan and Schedule

DISCUSSION:

Municipal Service Reviews (MSR) are required prior to or concurrent with any Sphere of Influence amendment, annexation and/or reorganization proposal. The MSR is a document that evaluates the various affected agencies ability to provide service and also determines which agency should provide the service in the event two or more agencies could serve the affected territory.

Municipal Service Reviews will continue to be prepared for all applications as needed during LAFCo proceedings.

Proposed MSR Work Plan

This report will discuss a proposed process, timeline and sequence for the remaining Municipal Service Reviews.

City MSR's

Municipal Service Reviews for cities are being conducted and completed in conjunction with Sphere of Influence Amendments and/or annexation proposals. Currently, there are a number of pending Sphere updates that will incorporate the required Municipal Service Review.

MSR's are underway or will be initiated in the near future for the City of Sacramento, City of Folsom, City of Isleton, and the City of Rancho Cordova. The City of Elk Grove has recently indicated that they will be proposing a Sphere of Influence Amendment which will also require a Municipal Service Review.

Collaboratively, preparing MSR's in conjunction with specific projects provides timely and relevant information and appears to be a cost effective and efficient method to continue to conduct these reviews.

Special District MSR's

Currently, all special districts in Sacramento County have spheres of influence that are coterminous with their district boundaries because for the most part, there are no unserved urban areas within Sacramento County. As a result, there is limited value to review spheres of influence for Special Districts. There are a few exceptions that are typically addressed during annexations to cities for new growth areas.

The first phase of the MSR program will focus on completing Municipal Service Reviews for Special Districts.

Staff is recommending the following sequence:

- 1. Fire Districts
- 2. Park Districts
- 3. Reclamation Districts/Resource Conservation Districts
- 4. Water Districts
- 5. Sacramento Regional County Sanitation District and CSD No. 1

Staff is also recommending that in certain cases it may be appropriate to combine or group MSR's by geographic areas and community of interest as discussed below.

Fire District MSR's

The attached map illustrates the completed MSR's and the MSR's that need to be completed. It appears that it would be beneficial to consolidate the remaining fire district MSR's into geographic and community of interest areas shown on the attached map.

Completed fire district MSR's include

Sacramento Metropolitan Fire District Herald Fire Protection District Cosumnes Community Services District (formerly Elk Grove CSD and Galt FPD) The remaining fire district MSR's would be grouped as follows:

Group I (Rural Fire Districts)

Wilton FPD Courtland FPD Walnut Grove FPD River Delta FPD Delta FPD

Group II ("Contract" Fire Districts)

Natomas FPD (contract with City of Sacramento)
Pacific Fruitridge FPD (contract with City of Sacramento)

Many times, because of mutual aid agreements, fire and emergency services are provided beyond jurisdictional boundaries. Such agreements with cities will be addressed in the District MSR.

Park District MSR's

Park District MSR's could also be grouped into geographic areas. It may be possible to combine several into a combined MSR but this may not be as critical as other regional services. The attached map identifies possible geographic areas that could be either done collectively or complete individual MSR's for each geographic area in order to attempt to evaluate shared communities of interest.

Arden-Arcade and Carmichael Rio Linda and North Highlands Sunrise, Fair Oaks, Orangevale and Rancho Cordova Southgate and Cosumnes Communities Rural County Service Areas

Reclamation Districts and Resource Conservation Districts

It would be appropriate to prepare a comprehensive MSR for the Reclamation Districts and resource Conservation Districts because for the most part they are concentrated in one geographic location. This MSR would be similar to the countywide Cemetery District MSR.

Water Districts

I do not have a proposed plan yet to tackle the water districts. One approach would be to evaluate all water districts north of the American River in a comprehensive MSR and all of the water districts south of the American River based on ground water basins. I will report back on this issue.

Your Commission may wish to consider a subcommittee to further explore this matter.

Sacramento Regional County Sanitation District and CSD No. 1

This is the only public agency that provides sanitary sewer service to the Sacramento Metropolitan area. Generally, I would propose that service plans and service reviews be conducted as part of Sphere of Influence updates and/annexations.

Proposed Time Line Schedule

Fire Districts (Rural):

March/April 2008

Park Districts:

County Service Areas

Sunrise Fair Oaks

Arden Arcade/Carmichael

Orangevale

Cordova Southgate

Cosumnes CSD (park)

Rio Linda/North Highlands

February 2008

February/March 2008

February/March 2008

April/May 2008

October/November 2008

October/November 2008

November/December 2008

November/December 2008

February 2009

Reclamation Districts/

Resource Conservation Districts:

April/May 2008

Water Districts:

To be Determined







